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September 20, 2023

B.C. Sustainable Energy Association
c/o William J. Andrews, Barrister & Solicitor
70 Talbot Street
Guelph, ON
N1G 2E9

Attention: William J. Andrews

Dear William J. Andrews:

**Re: FortisBC Energy Inc. (FEI)
Annual Review for 2024 Delivery Rates (Application) – Project No. 1599536
Response to the BC Sustainable Energy Association Information Request (IR)
No. 1**

On July 28, 2023, FEI filed the Application referenced above. In accordance with the amended regulatory timetable established in BCUC Order G-241-23 for the review of the Application, FEI respectfully submits the attached response to BCSEA IR No. 1.

For convenience and efficiency, FEI has occasionally provided an internet address for referenced reports instead of attaching lengthy documents to its IR responses. FEI intends for the referenced documents to form part of its IR responses and the evidentiary record in this proceeding.

If further information is required, please contact the undersigned.

Sincerely,

FORTISBC ENERGY INC.

Original signed:

Sarah Walsh

Attachments

cc (email only): Commission Secretary
Registered Interveners

1 **1.0 Topic: 2024 Delivery Rate Increase**
 2 **Reference: Exhibit B-2, Section 1.1 Introduction**

3 On page 1, FEI states:

4 “The proposed delivery rates for 2024 flowing from the approved formulas and
 5 forecasts set out in the Application, including returning the actual 2022 earnings
 6 sharing to customers, result in a 4.50 percent delivery rate increase from 2023
 7 delivery rates.” [underline added]

8 1.1 Please provide a graph and table showing the annual and cumulative delivery rates
 9 increases from 2014 to 2024 (proposed), including for comparison a line showing
 10 inflation over the same period.

11 **Response:**

12 Please refer to Table 1 and Figure 1 below for the approved annual and cumulative delivery rate
 13 changes from 2014 to 2023, and the proposed delivery rate change for 2024. FEI notes the
 14 average delivery rate increase per year from 2014 to 2024 is approximately 3.11 percent (i.e.,
 15 34.22% / 11 years). The table and graph also provide a comparison of the delivery rate changes
 16 with BC CPI between 2014 and 2023 (up to July 2023).
 17

18 **Table 1: FEI Annual and Cumulative Delivery Rate Changes from 2014 to 2023 Approved and 2024**
 19 **Proposed with Comparison to BC CPI from 2014 to 2023 (up to July 2023)¹**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Rate Change (%)	1.78%	0.67%	1.79%	0.00%	0.00%	1.10%	2.00%	6.62%	8.07%	7.69%	4.50%
Cumulative Rate Increase (%)	1.78%	2.45%	4.24%	4.24%	4.24%	5.34%	7.34%	13.96%	22.03%	29.72%	34.22%
BCUC Order	G-138-14	G-106-15	G-193-15	G-182-16	G-196-17	G-237-18	G-319-20	G-319-20	G-366-21	G-352-22	
BC CPI (%) ⁽¹⁾	1.00%	1.10%	1.80%	2.10%	2.70%	2.30%	0.80%	2.80%	6.90%	5.60%	
Cumulative CPI (%)	1.00%	2.10%	3.90%	6.00%	8.70%	11.00%	11.80%	14.60%	21.50%	27.10%	
										See Note 2	

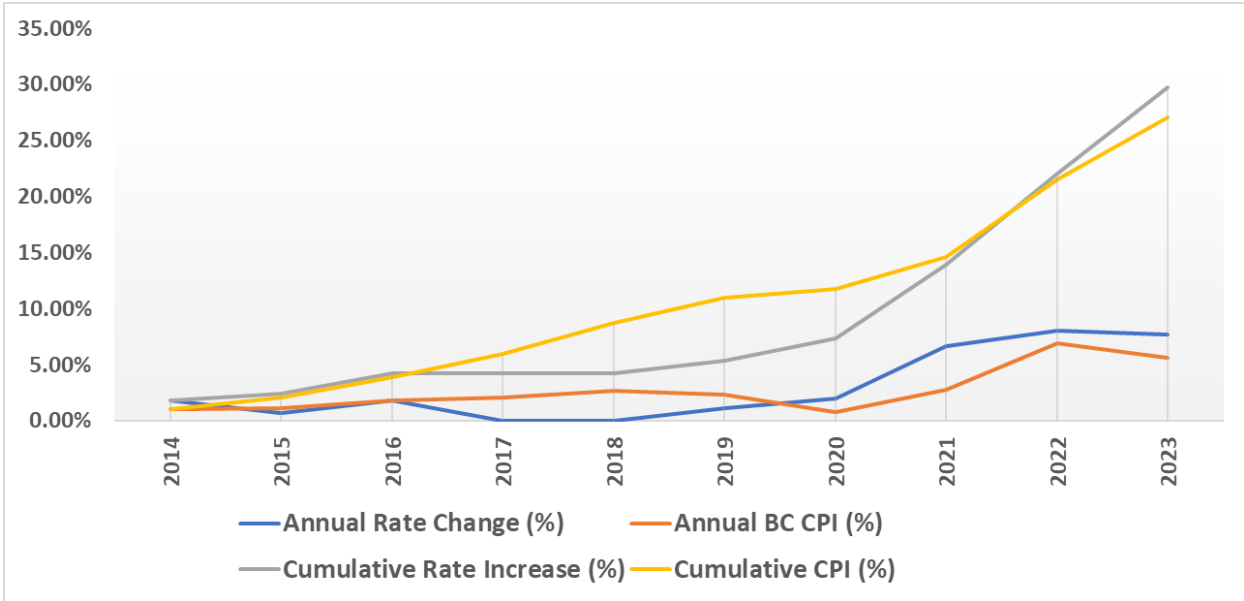
20
 21 **Notes to Table 1:**

22 ¹ Source: Statistics Canada, Table 18-10-0005-01
 23 (https://www2.gov.bc.ca/assets/gov/data/statistics/economy/cpi/cpi_annual_averages.pdf).

24 ² Based on 12-month average of BC CPI up to July 2023.

¹ The Table and Figure have not been adjusted to reflect changes to the proposed 2024 delivery rates resulting from the recently issued GCOC decision, as that analysis is not yet complete. Please also refer to the response to BCOAPO IR1 1.4.

1 **Figure 1: FEI Annual and Cumulative Delivery Rate Changes from 2014 to 2023 Approved and**
 2 **2024 Proposed with Comparison to BC CPI from 2014 to 2023 (up to July 2023)**



3

4

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1

2 **Response:**

3 Due to the length of the regulatory process and timing of the AMI CPCN Decision, the original
4 project schedule dates presented in the AMI application (and reproduced in the Decision) are no
5 longer accurate. However, the sequence and duration of each of the steps presented within the
6 schedule are still expected to be the same, with completion anticipated in Q1 2028. FEI will
7 provide a revised project schedule as part of the first semi-annual progress report to the BCUC.

8

9

10

11 2.3 Does FEI continue to anticipate a complete integrated system and operational
12 processes in-service date approximately four and a half years after the
13 implementation start date?

14

15 **Response:**

16 Yes, FEI anticipates the project duration to remain the same.

17

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1 **3.0 Topic: BC Hydro Island Generation**

2 **Reference: Exhibit B-2, p.17**

3 FEI's contract with BC Hydro Island Generation (IG) expired in April 2022. [Exhibit B-2,
4 page 17, footnote 13]

5 In the Commission's proceeding regarding FEI's Annual Review for 2023 Delivery Rates,
6 BCSEA IR1 2.1 asked if BC Hydro's switch from firm to interruptible gas service for Island
7 Generation helps FEI meet the forthcoming GHG Emissions Cap for Natural Gas Utilities
8 (i.e., the GHG Reduction Standard). In its September 21, 2022 response, FEI states:

9 "FEI is engaging with the provincial government to inform the development of the
10 GHG Emissions Cap for Natural Gas Utilities (the Cap). Based on the high-level
11 direction provided on the Cap in the CleanBC Roadmap, FEI understands that the
12 Cap will apply to all emissions associated with the natural gas FEI delivers to
13 customers in the buildings and downstream industry sectors, and would not include
14 the Island Generation system. FEI therefore does not expect that interruptible gas
15 service for Island Generation, or any decrease in their use of gas, will assist with
16 compliance towards the Cap." [FEI's Annual Review for 2023 Delivery Rates,
17 Exhibit B-8, FEI Response to BCSEA IR1 2.1, underline added]

18 3.1 Please provide an update regarding FEI's understanding of whether the expiry of
19 FEI's contract with BC Hydro Island Generation helps FEI meet the forthcoming
20 GHG Emissions Cap for Natural Gas Utilities.

21
22 **Response:**

23 FEI does not have any further updates regarding the impact of the expiry of the BC Hydro Island
24 Generation contract on FEI's compliance with a potential GHG Emissions Cap. The details of the
25 GHGRS remain under development by the provincial government.

26

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1 **4.0 Topic: Methane Leak Detection**

2 **Reference: Exhibit B-2, Section 1.4.2 Productivity Initiatives**

3 One of the productivity improvement initiatives that FEI reports on in the Application
4 concerns methane leak detection. FEI states:

5 “2. Methane Leak Detection: FEI executed a robust satellite-based methane leak
6 detection pilot in 2022. The successful pilot confirmed the technology’s capabilities
7 of methane detection on above ground assets, and potential customer driven home
8 emissions and appliance emissions for commercial and industrial customers.
9 Another highlight from the pilot was understanding the required number and ideal
10 time of year for data captures. The critical outstanding question from the pilot
11 remains understanding the ability to detect methane leaks on below ground assets.
12 Due to a low volume of below ground leaks within the pilot area, the technology’s
13 capability could not be verified with reasonable accuracy. Below ground leak
14 detection capabilities must be adequate before implementation of any scale can
15 take place. An overall financial assessment, alongside the below ground leak
16 detection capability, are the primary focuses of this project moving forward. FEI is
17 encouraged with the results of the pilot and maintains the goal of partial or full
18 implementation of the technology in the future.” [Exhibit B-2, pp.4-5]

19 In the Commission’s proceeding regarding FEI’s Annual Review for 2023 Delivery Rates,
20 BCSEA IR1 3.1 asked whether Methane Leak Detection does or will contribute to reducing
21 FEI’s GHG emissions. In response, FEI stated:

22 “Currently, annual fugitive emissions on FEI’s distribution system are calculated
23 based on a per asset leak formula regardless of whether fugitive leaks on FEI’s
24 assets are actually present or not. Because of this, FEI believes the current
25 distribution system fugitive emissions as calculated by a formula may be
26 overstated as compared to the fugitive emissions determined using internal leak
27 data as measured by leak surveys. The use of satellite technology will provide
28 more accurate fugitive emissions data which FEI expects to be lower,
29 demonstrating a reduction in emissions from the current reported figures. FEI does
30 not have an estimate of this potential reduction at this time.” [FEI’s Annual Review
31 for 2023 Delivery Rates, Exhibit B-8, FEI Response to BCSEA IR1 3.1]

32 4.1 Do the results of the satellite-based methane leak detection pilot conducted in
33 2022 provide any insight into (a) whether satellite-based methane leak detection
34 will provide more accurate fugitive emissions data and (b) whether this data will be
35 lower than previous estimates?

36
37 **Response:**

38 The results from FEI’s satellite-based methane leak detection pilot provided a preliminary
39 indication of improved accuracy in fugitive emissions data. Through the satellite-based



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1 technology, an emission value is provided for each methane leak detected. The preliminary
2 results of the fugitive emission data require verification equipment to validate these results. Once
3 field verification of the provided emission values is complete, FEI will be in a position to make a
4 final assessment on the accuracy of the fugitive emission data.

5 Before FEI is able to determine whether the data would be lower than previous estimates, further
6 analysis on the capabilities of satellite-based methane detection is required, specifically the
7 efficacy of below ground leak detection. Until the technology's full capabilities are confirmed, it is
8 difficult to forecast the comparison between traditional reporting data and the satellite-based data.
9 FEI notes that the volume of methane leaks discovered compared to the number of FEI assets
10 within the pilot scope was less than anticipated.

11

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1 **5.0 Topic: Paperless Billing**

2 **Reference: Exhibit B-2, Section 1.4.2 Productivity Initiatives**

3 FEI states:

4 “5. Paperless Billing Customer Campaigns: This initiative focuses on working with
5 customers to encourage the switch to paperless billing. In addition to the
6 convenience for customers of receiving their bill electronically and the
7 environmental considerations of less paper and physical transport of the bills, an
8 increased percentage of customers making the switch to paperless billing results
9 in ongoing printing and postage cost savings. At the start of 2022, FEI had
10 approximately 524,000 customers choosing paperless billing as their preferred bill
11 delivery method. Following the success of several internal programs that
12 encouraged employees to highlight this option with customers and including an
13 external social media campaign that resulted in donations to food banks in need,
14 FEI achieved an increase of approximately 36,000 customers choosing this option
15 in 2022. This increase equates to approximately \$0.25 million in printing and
16 postage cost savings in 2022 for FEI as compared to 2021.” [Exhibit B-2, pp.6-7,
17 footnote omitted]

18 In the Commission’s proceeding regarding FEI’s Annual Review for 2023 Delivery Rates,
19 BCSEA IR1 4.1 asked FEI to provide statistics on paperless billing on a percentage of
20 customers basis. FEI responded:

21 “At the end of 2021, approximately 49 percent of FEI customers were delivered
22 their bills on a paperless basis. As of June 2022, the percentage increased to
23 approximately 51 percent.” [FEI’s Annual Review for 2023 Delivery Rates, Exhibit
24 B-8, FEI Response to BCSEA IR1 3.1]

25 5.1 Please provide updated statistics on paperless billing on a percentage of
26 customers basis.

27
28 **Response:**

29 At the end of 2022, approximately 52 percent (560,000 customers) were delivered their bills on a
30 paperless basis. As of June 2023, the percentage increased to approximately 53 percent (575,000
31 customers).

32
33

34
35 5.2 What plans does FEI have to continue its paperless billing customer campaigns?
36 What is the potential for further savings?
37

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1 **Response:**

2 FEI continues to focus on encouraging customers to switch to paperless billing by sharing the
3 benefits of paperless billing with customers. In 2023, FEI will continue the use of an external
4 campaign where customers can win grocery store gift cards for stores in their local areas. In
5 addition to external facing campaigns, FEI has made some changes to its internal systems to
6 make it easier for employees to identify, offer and ultimately switch customers to paperless billing.

7 Although FEI is forecasting an additional 28,000 customers enrolling in paperless billing in 2023,
8 actual savings will be determined at year end as it depends on customer behaviour and the
9 success of internal and external paperless campaigns.

10

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1 **6.0 Topic: New In-Province Biomethane Projects**

2 **Reference: Exhibit B-2, Section 6.3.5 Clean Growth Initiative - Biomethane O&M**

3 FEI states on page 51:

4 “The 2023 Projected Biomethane O&M is lower than 2023 Approved. This is due
5 to lower than forecast O&M for various projects, including the City of Vancouver
6 (COV) and Delta RNG (MAS Energy) projects. The lower projected O&M for the
7 Delta RNG project is due to a delay by the supplier in the start-up of the project.
8 These decreases are partially offset by an increase in program overhead which is
9 primarily due to increased costs related to staffing, legal fees for new biomethane
10 agreements, increased costs for customer awareness, and development costs for
11 new in-Province projects.” [underline added]

12 6.1 Please explain the development costs for new in-Province Biomethane projects.
13 Are there no new out-of-Province Biomethane projects, and hence no associated
14 development costs?

15
16 **Response:**

17 FEI incurs costs for in-province Biomethane projects associated with preliminary engineering and
18 site-related work (such as surveys or geotechnical investigation) to develop cost estimates for
19 assets. FEI characterizes these costs as development costs. In contrast, out-of-province
20 Biomethane projects have no associated FEI assets (i.e., FEI has contracted for out-of-province
21 supply) and therefore they do not attract development costs (i.e., costs related to early
22 engineering and early on-site work).

23

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1 **7.0 Topic: Renewable Gas Development**

2 **Reference: Exhibit B-2, Section 6.3.6 Clean Growth Initiative – Renewable Gas**
3 **Development**

4 FEI states on p.52:

5 “Since the commencement of the current MRP term, government policies and
6 regulations regarding climate action have continued to progress, re-enforcing the
7 need to prepare FEI’s system for the introduction of hydrogen, lignin and synthesis
8 gas as energy options. The GRR was amended in May 2021 to include hydrogen,
9 synthesis gas and lignin as low carbon fuels. In October 2021, the Province
10 announced in its CleanBC update that it is targeting a 47 percent reduction in
11 GHGs in building and industry by 2030, to be implemented through a Greenhouse
12 Gas Reduction Standard (GHGRS). ...”

13 7.1 What is FEI’s understanding of the status of the GHG Reduction Standard?
14

15 **Response:**

16 FEI is currently under a non-disclosure agreement with the provincial government on matters
17 related to the design and status of the GHGRS and is therefore unable to provide an update at
18 this time.

19
20

21

22 FEI continues on p.52:

23 “These policy initiatives will expand the resources that are required to support
24 renewable gas development and FEI continues to progress, in a measured way,
25 various activities to enable the introduction of these energy options into its system.
26 The increased costs for renewable gas development reflect this increased work.
27 For 2023 and 2024, FEI expects to continue to progress potential opportunities to
28 develop the supply and use of hydrogen, lignin, and syngas, including the
29 following:

30 • Advancing technical and non-technical activities to evaluate the feasibility of
31 pursuing the development of facilities to produce renewable and low-carbon
32 hydrogen, including production technology and project applications, project
33 economics, joint venture opportunities, and offtake requirements on several
34 different hydrogen supply opportunities;

35 • Evaluating several third-party hydrogen and lignin offtake supply opportunities;
36 and

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1 • Continuing a broad-based program of feasibility and system readiness
2 assessments to distribute hydrogen, end-use impacts, workforce training, and
3 customer and stakeholder education that will enable the safe distribution and
4 customer end-use of hydrogen.” [underline added]

5 7.2 Is FEI’s development of “lignin” as a low-carbon resource referenced in the GGRR
6 limited to lignin offtake supply opportunities?
7

8 **Response:**

9 Confirmed. FEI’s development of lignin is referenced in section 8 (Prescribed Undertaking –
10 Lignin) of the GGRR and enables FEI to “purchase” (offtake) lignin.
11

12

13
14 7.3 What activities in 2023 and 2024 is FEI undertaking regarding synthesis gas as a
15 low-carbon resource referenced in the GGRR?
16

17 **Response:**

18 FEI’s activities in 2023 and 2024 regarding synthesis gas (syngas) as a low-carbon resource
19 pursuant to the GGRR involve continued engagement with technology and project developers
20 who are working to advance the development and use of syngas in BC. This includes evaluating
21 the feasibility and supporting the commercial development of projects to acquire (offtake) syngas
22 through supply agreements.
23

24

25
26 FEI states on page 53:

27 “FEI is undertaking the following specific activities and projects related to the
28 development of hydrogen and lignin which require increased non-labour resources
29 in 2023 and 2024.

30 **Hydrogen Production Supply Opportunities – 2023 Projected and 2024**
31 **Forecast Non-Labour Resource Activities to Progress Production Project**
32 **Preliminary Feasibility:**

33 • 2023 – continue feasibility evaluation of various hydrogen production facility
34 development opportunities in FEI’s Interior and Lower Mainland service areas.
35 Review potential policy, regulatory and permitting requirements to offtake
36 hydrogen from the production facilities, including distribution in the natural gas

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1 distribution system, or supply hydrogen directly to industrial customers other than
2 through the natural gas distribution system to replace natural gas.

3 • 2024 – continue progress from 2023 with goal to reach Final Investment Decision
4 on a commercial pilot. ...”

5 7.4 Please further explain the concept of supplying hydrogen directly to industrial
6 customers other than through the natural gas distribution system to replace natural
7 gas.

8 7.4.1 Would the hydrogen be produced by FEI?
9

10 **Response:**

11 The concept of supplying hydrogen directly to industrial customers refers to the potential
12 development of regional hubs where resources to produce low-carbon intensity hydrogen is co-
13 located with one or more industrial sites consuming conventional natural gas. The low-carbon
14 hydrogen would be used to replace conventional natural gas use at the industrial sites thereby
15 reducing GHG emissions. If the industrial sites can consume the hydrogen directly by retrofitting
16 their plant operations, it would be much more efficient to distribute the hydrogen directly to the
17 industrial sites via short, dedicated interconnection hydrogen pipeline infrastructure instead of
18 blending the hydrogen into the existing conventional natural gas supply to the industrial customer.
19 This arrangement maintains a resilient energy supply, as in the event the hydrogen supply was
20 offline, the customer would be able to switch back to conventional gas until hydrogen supply came
21 back online. The low-carbon hydrogen could be produced by FEI², an independent third-party, or
22 by the industrial site owner/operator itself, whereas distribution of the hydrogen would likely be
23 undertaken by FEI³.

24 This concept also addresses one of the key challenges outlined in the BC Hydrogen Strategy
25 facing hydrogen development in BC, and around the world, which is matching supply and demand
26 as the hydrogen market develops. Regional hydrogen hubs overcome this challenge by co-
27 locating hydrogen production close to end-use applications. Through co-location, hydrogen hubs
28 generate early and focused opportunities for domestic hydrogen production and use in areas
29 otherwise heavily dependent on fossil fuels by encouraging and growing supply and demand,
30 lowering costs and strengthening local hydrogen proficiency⁴.

31

32

33

² Pursuant to the GRR, Prescribed Undertaking, No. 6, or alternatively FEI could apply to the BCUC to make a public interest determination.

³ Ibid.

⁴ https://www2.gov.bc.ca/assets/gov/farming-natural-resources-and-industry/electricity-alternative-energy/electricity/bc-hydro-review/bc_hydrogen_strategy_final.pdf.

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1 7.4.2 Would the hydrogen displace conventional natural gas delivered by FEI
2 to the particular industrial customer? If so, would this 'count' under the
3 GHG Reduction Standard?
4

5 **Response:**

6 FEI believes the displacement of conventional natural gas with hydrogen is consistent with the
7 Province's vision for the GHGRS as described in CleanBC:

8 A greenhouse gas (GHG) cap for natural gas utilities – limiting emissions from the
9 gas used to heat our homes and buildings and power some of our industries – will
10 encourage new investment in low-carbon technologies and fuels (including
11 renewable natural gas and hydrogen) and energy efficiency.⁵

12 Please also refer to the response to BCSEA IR1 7.4 for further discussion on the use of hydrogen
13 to displace conventional natural gas.

14
15

16

17 7.4.3 Would the hydrogen be delivered by a dedicated hydrogen pipeline?
18

18

19 **Response:**

20 Please refer to the response to BCSEA IR1 7.4.

21

22

23

24 7.4.4 Would FEI carry out the production and delivery of the hydrogen under
25 the GGRR?
26

26

27 **Response:**

28 Please refer to the response to BCSEA IR1 7.4.

29

30

31

32 7.5 Please discuss whether, and if so how, FEI's development of a commercial pilot
33 hydrogen production facility is affected by the Commission's ongoing review of
34 FEI's 2022 Long-Term Gas Resource Plan.

⁵ CleanBC Roadmap to 2030. P. 14. https://www2.gov.bc.ca/assets/gov/environment/climate-change/action/cleanbc/cleanbc_roadmap_2030.pdf.

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1

2 **Response:**

3 FEI values the BCUC's ongoing review of its 2022 LTGRP, but does not expect the review to
4 affect FEI's development of the referenced commercial pilot. FEI is not seeking any approvals in
5 its 2022 LTGRP to proceed with any particular projects, and the development of a commercial
6 pilot hydrogen production facility is consistent with FEI's 2022 LTGRP and provincial policy. FEI's
7 2022 LTGRP discusses the potential for hydrogen as part of FEI's Diversified Energy Planning
8 (DEP) scenario and FEI has provided evidence in support of its planned hydrogen development
9 activities. FEI's hydrogen development activities are also consistent with the Province's Hydrogen
10 Strategy and supported by the GRR, which sets criteria for FEI's production or purchase of
11 hydrogen to be a prescribed undertaking under the *Clean Energy Act*.

12

13

14

15 FEI continues on page 53:

16 **“Hydrogen Offtake Supply Opportunities – 2023 Projected and 2024 Forecast**
17 **Non- Labour Resource Activities to Progress Procurement Feasibility:**

18 • 2023 – continue evaluation of several potential third-party proposals that are
19 considering developing projects to produce clean hydrogen for supply to offtakes
20 such as FEI. Review regulatory and permitting requirements to offtake hydrogen
21 from third-party production facilities for distribution in the natural gas distribution
22 system, or supply hydrogen directly to industrial customers other than through the
23 natural gas distribution system to replace natural gas.

24 • 2024 – continue from 2023 with goal to advance one opportunity to definitive
25 agreement.”

26 7.6 By “offtake,” is FEI referring to the supply or delivery of hydrogen that is a
27 byproduct from a process or activity that mainly produces some other product?

28

29 **Response:**

30 By “offtake”, FEI is referring to the acquisition of hydrogen by way of purchasing it, and not
31 producing it.

32

33

34

35 7.7 Please define “clean hydrogen” in this context.

36

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1 **Response:**

2 Clean hydrogen in this context refers to low-carbon intensity hydrogen derived from renewable
3 resources and/or derived from non-renewable resources using production technologies such as
4 Carbon Capture and Storage (CCS) that will capture and store the carbon generated by the
5 hydrogen production process. FEI anticipates that these sources of hydrogen will meet provincial
6 and federal carbon intensity thresholds for hydrogen.

7

8

9

10 7.8 Has FEI examined or will it examine a competitive call for tenders or call for
11 proposals for the supply of clean hydrogen?

12

13 **Response:**

14 Given the nascent stage of the hydrogen market and supply chain in BC, FEI has not yet
15 examined in detail a competitive call for tenders or call for hydrogen supply proposals. As the
16 market develops, FEI's hydrogen procurement strategy will consider all options available to
17 optimize the hydrogen supply and the value for FEI's customers.

18

19

20

21 FEI continues on pages 53-54:

22

23 **“Lignin Offtake Supply Opportunities – 2023 Projected and 2024 Forecast**
24 **Non- Labour Resource Activities to Progress Procurement Feasibility:**

25 • 2023 – continue to evaluate a potential third-party supplier that is considering
26 developing a project to produce lignin from black liquor which would be used by
27 the industrial customer to replace, in part, natural gas used at the site. Review
28 policy, regulatory and permitting requirements for energy measurement and billing
29 to support the commercial transaction and develop draft commercial and legal
30 requirements for a lignin supply agreement.

31 • 2024 – continue from 2023 with goal to advance one opportunity to definitive
32 agreement.”

33 7.9 Please confirm, or otherwise explain, that the natural gas to be replaced would
34 have been delivered by FEI.

35

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1 **Response:**

2 Confirmed, the natural gas to be replaced would have been delivered by FEI. However, the natural
3 gas commodity itself could have been supplied by either FEI, a third-party marketer⁶, or the
4 customer⁷ themselves.

5
6

7

8 7.10 Is the concept that the lignin produced by the third-party supplier would be sold to
9 FEI or to the industrial customer in question?

10

11 **Response:**

12 Pursuant to the GGRR, the lignin produced and used to replace natural gas consumption would
13 be sold to FEI.

14

15

16

17 7.11 Please briefly explain how the use of lignin produced from black liquor in place of
18 convention natural gas results in GHG emissions reductions. What happens with
19 the black liquor if the lignin is not produced?

20

21 **Response:**

22 Section 7(1) of the GGRR defines black liquor as biomass (biogenic fuel with very low life cycle
23 carbon intensity). The production and use of additional lignin in the form of black liquor at existing
24 pulp mills in BC will provide additional energy that can displace natural gas consumption at the
25 pulp mills, resulting in a reduction of GHG emissions.

26 Black liquor is currently produced in pulp mills in BC as a byproduct in the pulping process which
27 breaks down wood into cellulosic fiber for making paper products. Approximately half of the mass
28 of the wood is converted into usable fiber. The other half includes lignin residues that were
29 extracted from the wood to free the cellulosic fiber, and an amount of spent processing chemicals,
30 which together forms a byproduct known as black liquor. The black liquor, including the lignin,
31 constitutes a renewable fuel that can be combusted to generate thermal energy, and the current
32 practice is to burn the black liquor in specialized boilers to recover energy from the lignin in the
33 form of steam, and to recover the processing chemicals where they can be reused in the pulping
34 process.⁸ Pulp mills also use natural gas as backup fuel for the recovery boiler to stabilize steam
35 production when there is insufficient black liquor (lignin) available to fuel the recovery boiler. The

⁶ Customers can acquire their own natural gas or contract with a gas marketer to acquire natural gas on their behalf for FEI to deliver through its distribution system.

⁷ Ibid.

⁸ [The Center for Paper Business and Industry Studies:: \(paperstudies.org\)](http://paperstudies.org).

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1 GRR enables FEI to acquire lignin supply that a BC pulp mill may decide to produce by investing
2 in new onsite facilities to produce incremental lignin volumes that could be used to replace onsite
3 natural gas consumption in the recovery boiler, or a different end-use application where black
4 liquor would replace natural gas consumption.

5
6

7

8 FEI continues on page 54:

9 **“Hydrogen Distribution and Customer End-Use Service – 2023 Projected and**
10 **2024 Forecast Non-Labour Activities to Progress Gas System Hydrogen**
11 **Readiness Assessment and Conversion:**

12 • 2023 – FEI intends to select a preferred vendor and negotiate a contract to award
13 the project to determine the overall requirements to distribute hydrogen in the gas
14 system, address any end-use impacts, and customer and stakeholder education
15 that will enable the safe distribution and customer end-use of hydrogen. The intent
16 of the project is to enable hydrogen blending initially at relatively low percentage
17 blend levels and increase the blend percentage over time in line with the provincial
18 regulatory approval requirements.

19 • 2024 – FEI expects to commence the project in the first half of 2024 and it will
20 run for a number of years.”

21 7.12 Please clarify whether the project is to produce a report examining distribution of
22 hydrogen in the gas system or to actually distribute hydrogen in the gas system
23 (perhaps on a pilot basis).

24

25 **Response:**

26 The project scope will produce technical evaluation reports as well as a hydrogen strategy,
27 roadmap and standard that will examine the feasibility and inform the requirements to allow FEI
28 to distribute hydrogen blended with natural gas safely in the gas system to customers. The project
29 scope does not include the physical injection and blending of hydrogen in the gas system, on a
30 pilot basis or otherwise.

31

32

33

34 7.13 What are the assumptions regarding how the hydrogen would get from the
35 hydrogen production facility to the natural gas distribution system?

36

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1 **Response:**

2 FEI assumes that initially hydrogen production would be developed in locations where the supply
3 could be delivered from the production facility to FEI's existing distribution system via short, small
4 diameter hydrogen interconnection lines.

5
6

7

8 7.14 What are the assumptions regarding where on FEI's natural gas distribution
9 system the hydrogen would be injected?

10

11 **Response:**

12 The analysis that FEI has conducted to date indicates that it would make most sense to locate
13 hydrogen production at key gas distribution network nodes such as larger gate stations where the
14 system flowrate is highest and therefore presents the ability to blend the greatest volume of
15 hydrogen for a particular hydrogen blend concentration into the natural gas stream. However, FEI
16 will need to complete the project outlined in the preamble to determine the maximum allowable
17 hydrogen blend concentration based on the network and end-user hydrogen tolerance prior to
18 developing a hydrogen deployment strategy that would confirm the optimum locations on the gas
19 distribution network to develop and interconnect hydrogen production capacity.

20
21

22

23 7.15 What are the assumptions regarding how many and what types of natural gas
24 delivery customers would receive a blend of natural gas and hydrogen?

25

26 **Response:**

27 Please refer to the response to BCSEA IR1 7.14.

28
29

30

31 FEI continues on page 54:

32 **“Concurrent Hydrogen Development Enabling Initiatives – 2023 Projected**
33 **and 2024 Forecast Non-Labour Resource Activities to Achieve Progress:**

- 34 • 2023 and 2024 – continue progressing various concurrent activities including
35 workforce education and training initiatives, engaging with technical regulators in
36 BC, Canadian Standards Association (CSA), Canadian Gas Association, NRCan,

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1 and various other authorities having jurisdiction regarding various initiatives on
2 hydrogen safety, codes and standards.”

3 7.16 Please discuss the extent to which these concurrent activities relate to clean
4 hydrogen as distinct from higher-carbon forms of hydrogen.

5
6 **Response:**

7 These concurrent activities relate to low carbon (i.e., clean) hydrogen only.

8
9

10
11 FEI continues on page 54:

12 **“Hydrogen Demonstration Pilot Projects – 2023 Projected and 2024 Forecast**
13 **Non- Labour Resource Activities to Progress Preliminary Feasibility:**

14 • 2023 and 2024 – continue to progress from preliminary feasibility to more detailed
15 feasibility and project development for hydrogen blending projects that would blend
16 hydrogen into a relatively small, isolated section of FEI’s distribution system in the
17 Interior and the Lower Mainland. Also continue engaging with multiple
18 collaborators to advance preliminary feasibility and project definition for a hydrogen
19 blending project that would blend hydrogen to replace natural gas use at an
20 industrial site on Vancouver Island.”

21 7.17 Please confirm, or otherwise explain, that the blended hydrogen would be clean
22 hydrogen.

23
24 **Response:**

25 FEI confirms that blended hydrogen will conform to any provincial or federal carbon intensity
26 requirements to ensure the hydrogen is considered low carbon and by extension, clean.

27
28

29
30 7.18 Are these activities aimed at defining hydrogen blending projects, or at
31 implementing hydrogen blending projects?

32
33 **Response:**

34 These activities are aimed at defining hydrogen blending projects in terms of scope, cost
35 estimates, schedule estimates, procurement, construction, and operations planning which in turn
36 will support implementation and execution of the hydrogen blending projects.

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7.19 Are these hydrogen blending projects limited to the physical injection of hydrogen into FEI's gas distribution system or do the projects include customers' use of a blend of natural gas and hydrogen? If the latter, how would the customers be selected? Would all of the customers on the pipeline segment be participants in the project?

Response:

The proposed hydrogen blending pilot projects are intended to demonstrate the first instance of physical injection and blending of hydrogen into a relatively small, isolated subsection of FEI's gas distribution system, and these projects are also intended to demonstrate the distribution of the hydrogen-natural gas blend to customers connected to and served by the section of distribution system that the hydrogen would be blended into. Therefore, when FEI confirms the sub-section of its distribution network where the hydrogen demonstration pilot projects will be carried out, it will identify and engage with the customers that will be included in the project scope. FEI anticipates that all of FEI's customers served by the selected sub-section of the distribution network (i.e., downstream of the hydrogen injection point) would be participants in the proposed pilot projects.

7.20 Please explain why the hydrogen blending project to replace natural gas use at an industrial site is located on Vancouver Island as distinct from the Lower Mainland or the Interior.

Response:

The proposed hydrogen blending project to demonstrate the use of hydrogen to replace natural gas at an industrial site on Vancouver Island, as distinct from the Lower Mainland or the Interior, was selected based on successfully identifying an industrial site with a business goal to demonstrate the use of low-carbon hydrogen to replace natural gas in their plant operations. The site has sufficient power capacity to enable the on-site production of hydrogen to supply the pilot project hydrogen demand, sufficient land available to locate and install the pilot project facilities on site, and has plant equipment and operators capable of using hydrogen as a fuel to displace natural gas.

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1 7.21 Please explain why the hydrogen blending projects that would blend hydrogen into
2 a relatively small, isolated section of FEI's distribution system are located in the
3 Interior and the Lower Mainland as distinct from Vancouver Island.
4

5 **Response:**

6 FEI selected the Interior and the Lower Mainland as potential locations for hydrogen blending pilot
7 projects to demonstrate the use of hydrogen in FEI's two main service areas. Given the proximity
8 of Vancouver Island to the Lower Mainland, FEI considered that a single hydrogen blending pilot
9 project in the Lower Mainland would demonstrate feasibility for both the Lower Mainland and
10 Vancouver Island.

11
12

13
14 7.22 For each initiative in section 6.3.6, please characterize it in terms of: (a) where it
15 lies on the spectrum from conceptual to commercially established, (b) when FEI
16 expects it could be commercialized, and (c), for fuels, the volumes of potential
17 supply to FEI (in GJ per year) from the particular supplier or from the pool of
18 producers of the same product.

19
20 **Response:**

21 Please refer to the following table characterizing each initiative from Section 6.3.6 in the requested
22 categories:

Initiative	Conceptual (commercial terms in place) to Commercially Established (executed agreements and/or final investment decision)	When FEI Expects it Could be Commercialized	For Fuels, the Volume of Potential On-System and Off-System Supply (pre-commercial feasibility and due diligence underway, no commercial terms in place) (GJ per year)	For Fuels, the Volumes of Prospective Contracted Supply to FEI (GJ per year)
Hydrogen Production Supply Opportunities	Various opportunities from pre-conceptual to advanced conceptual stage.	Earliest by 2024 in terms of reaching Final Investment Decision.	13,000,000	400,000 as pertains to the prospective production volume reaching Final Investment Decision.
Hydrogen Offtake Supply Opportunities	Various opportunities at near conceptual and conceptual stage.	Earliest by 2024 in terms of executed supply agreement.	6,000,000	300,000
Lignin Offtake Supply Opportunities	Near commercially established stage.	Earliest by 2024 in terms of executed supply agreement.	0	500,000
Hydrogen Distribution and Customer End-Use Service	Not applicable	Not applicable	Not applicable	Not applicable
Concurrent Hydrogen Development Enabling Initiatives	Not applicable	Not applicable	Not applicable	Not applicable
Hydrogen Demonstration Pilot Projects ⁹	Not applicable	Not applicable	Not applicable	Not applicable

1

⁹ The pilot in question is a blending/end-use demonstration and, while it will require hydrogen, it is not a hydrogen supply project per se.

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1 **8.0 Topic: Renewable Gas Development**

2 **Reference: Exhibit B-2, Section 6.3.6 Clean Growth Initiative – Renewable Gas**
3 **Development**

4 In the Commission’s proceeding regarding FEI’s Annual Review for 2023 Delivery Rates,
5 FEI said it would continue and advance through 2023 work being done with the Renewable
6 Gas Development O&M spending including:

7 “Informing and supporting efforts to conduct further amendments on the
8 Greenhouse Gas Reduction (Clean Energy) Regulation (GGRR) which would
9 allow other tools to acquire a broader range of renewable and low-carbon gases.”
10 [Exhibit B-8, FEI Response to BCSEA IR1 6.1, pdf p.11]

11 8.1 What is the status of the efforts to amend the GGRR to enable acquisition of a
12 broader range of renewable and low-carbon gases?

13

14 **Response:**

15 FEI continues its efforts to inform and support the provincial government on matters related to
16 prospective GGRR amendments, but has no update to provide at this time.

17

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1 **9.0 Topic: Renewable Gas Development**

2 **Reference: Annual Review for 2023 Delivery Rates Proceeding, Exhibit B-2,**
3 **p.52; Exhibit B-3, FEI Response to BCUC IR1 13.2.1**

4 In the Annual Review for 2023 Delivery Rates application, FEI stated the following
5 regarding 2023 Forecast O&M for Clean Growth Initiative – Renewable Gas Development:

6 “The 2023 Forecast O&M is approximately \$2.0 million, which is an increase from
7 the 2022 Projected amount, and is related to requirements to continue work on
8 project feasibility, safety, codes and standards, and business development. In
9 addition to the work identified above, FEI is seeing the need to support Indigenous
10 groups that are exploring the production of renewable gases in their communities.
11 FEI requires funding to hire internal resources to work with Indigenous groups on
12 the evaluation of opportunities. FEI expects the Renewable Gas Clean Growth
13 Initiative to be an area that will continue to grow as FEI’s supply of renewable gas
14 increases to meet provincial targets.” [Exhibit B-2, p.52, underline added]

15 In its response to BCUC IR 13.2.1 in the Commission’s proceeding regarding FEI’s Annual
16 Review for 2023 Delivery Rates application, FEI stated:

17 “FEI has not yet commenced work with Indigenous groups as it relates to the
18 production of other forms of renewable gases in their communities. As stated in
19 the response to BCUC IR1 13.1, FEI intends to hire a qualified business
20 development professional resource in 2023 that will work on a range of renewable
21 gas development activities, including providing support to Indigenous groups on
22 the evaluation of new forms of renewable gas such as hydrogen, syngas and
23 lignin.” [Exhibit B-3, pdf p.41, underline added]

24 9.1 What is the status of FEI’s hiring of a qualified business development professional
25 resource that will work on a range of renewable gas development activities,
26 including providing support to Indigenous groups on the evaluation of new forms
27 of renewable gas such as hydrogen, syngas and lignin?
28

29 **Response:**

30 FEI has filled this position.

31

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1 **10.0 Topic: Renewable Gas Program**

2 **Reference: FEI Annual Review for 2023 Delivery Rates, Exhibit B-8, FEI**
3 **Response to BCSEA IR1 8.1**

4 In the Annual Review for 2023 Delivery Rates, FEI provided a useful update on the
5 Renewable Gas program.

6 10.1 Please provide a similar, current update on FEI's Renewable Gas Program.

7
8 **Response:**

9 For 2023, FEI is forecasting that the total RNG delivered from the on-system and off-system
10 biomethane facilities currently in operation will be approximately 3.66 PJ compared to
11 approximately 2.29 PJ of RNG delivered in 2022. Four additional approved supply projects,
12 currently under construction, will add a further 0.16 PJ in the last four months of 2023, which
13 would increase the total forecast RNG delivered from operational biomethane facilities.

14 In the period from September 1, 2022 to September 1, 2023, FEI received BCUC approval for
15 three new biomethane supply agreements and mutually agreed to terminate two agreements.
16 FEI's current portfolio of operational biomethane facilities and approved biomethane projects
17 totals 31. The total maximum annual contractual volume of the current portfolio of projects is
18 approximately 23.2 PJ.

19 For 2024, three additional on-system and two off-system projects will contribute to delivering 1.57
20 PJ of RNG. Based on currently operational projects and those expected to start delivering
21 biomethane in 2024, FEI forecasts that the total RNG delivered volume in 2024 will be
22 approximately 7.8 PJ compared to 3.8 PJ in 2023.

23 FEI's existing voluntary RNG Program continued to increase enrollments through the latter half
24 of 2022 and into 2023. Since the update provided in the response to BCSEA IR1 8.1 in the Annual
25 Review for 2023 Delivery Rates proceeding, participation in the program has grown from
26 approximately 10,600 to approximately 12,500 participants as of late August 2023. Total customer
27 demand for RNG is expected to be approximately 2 PJ in 2023. FEI has had some success over
28 the past 12 months encouraging commercial customers to enroll in the program, a number of
29 whom have chosen to purchase 100 percent RNG. FEI considers this to be a clear indication that
30 these customers see RNG as a viable and valued means of achieving their GHG emission
31 reduction objectives. However, some large volume consumers, notably in the NGT sector, have
32 been hesitant to enroll given that RNG purchased out-of-province is not currently eligible for
33 participation in the BC LCFS carbon credit market. A change in this policy could produce an
34 increase in demand as many NGT customers have otherwise expressed strong interest in
35 participating.

36

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1 **11.0 Topic: Facilities, Capex, Energy Efficiency and GHG Reductions**

2 **Reference: FEI Annual Review for 2023 Delivery Rates, Exhibit B-2, p.65; Exhibit**
3 **B-8, FEI Response to BCSEA IR1 11.1**

4 In the Annual Review for 2023 Delivery Rates, FEI stated that “The Updated 2023 and
5 2024 Forecasts [for Facilities] include \$1.8 million in each year for expenditures that are
6 specifically in support of energy efficiency and GHG reductions.” [Exhibit B-2, p.65]

7 FEI also stated on page 65 that “in light of the importance of addressing climate change,
8 Facilities is now focusing on advancing climate action initiatives and strategies.”

9 In its response to BCSEA IR1 11.1 in the Commission’s proceeding regarding FEI’s
10 Annual Review for 2023 Delivery Rates application, FEI stated:

11 “FEI created an Energy Management Program to prioritize and advance energy
12 efficiency and GHG reduction objectives in the Facilities area. The first steps of an
13 Energy Management Program are to build momentum by implementing easy, high
14 impact or low-cost energy management projects and creating the foundational
15 pieces. Examples of foundational pieces being created are benchmarks and
16 baselines, completing audits to identify and document opportunities, building an
17 energy team, energy management assessments, and a strategic energy
18 management plan. The Energy Management Program is an ongoing program and
19 future capital expenditure forecasts (i.e., beyond 2024) will continue to include
20 funding in this area. In 2023 and 2024, FEI will be working to advance the Program
21 to the next steps and complete more complex projects in the future.

22 For 2023 and 2024, while momentum is being built and the foundational pieces of
23 the Program are advancing, the forecast expenditures are sufficient to support
24 energy efficiency and GHG reduction objectives in the Facilities area. After 2024,
25 as FEI advances and progresses to the next step, it expects that increased capital
26 expenditures will be necessary to support objectives.” [Exhibit B-8, pdf p.20]

27 11.1 Please provide an update on the status of the Energy Management Program in the
28 Facilities area.

29
30 **Response:**

31 The Facilities area has been working to build internal capacity to advance the Energy
32 Management Program. A cross-functional Energy Management team is in place and is working
33 on progressing corporate energy management projects. Activities undertaken and planned to be
34 undertaken in 2023 include the following:

- 35 • Over 30 employees attended a training day at the BCIT High Performance Building Lab
36 to learn about high performance buildings and the BC Energy and Carbon Step Codes.

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- 1 • Focused training sessions, such as on LED lighting, have been attended by the Facilities
2 area and Energy Management team members to provide additional knowledge for
3 prioritized projects.
- 4 • LED lighting upgrades are a priority for 2023, with upgrades planned to be completed at
5 10 buildings by the end of the year. LED lighting upgrades will continue to be a priority for
6 2024.
- 7 • Energy Audit reports have been completed at 13 buildings that identify and document
8 opportunities. These opportunities will be reviewed annually during the Facilities area's
9 annual project planning process.
- 10 • EV infrastructure is being added to five locations to support the conversion of fleet vehicles
11 to electric. Advancement of EV infrastructure will continue to be a priority for 2024.
- 12

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1 **12.0 Topic: Clean Growth Innovation Fund**

2 **Reference: Exhibit B-2, Section 10.3.4 Clean Growth Innovation Fund (CGIF);**
3 **FEI’s Annual Review for 2023 Delivery Rates application, Exhibit B-8,**
4 **FEI Response to BCSEA IR1 13.7**

5 In its response to BCSEA IR1 13.7 in the Commission’s proceeding regarding FEI’s
6 Annual Review for 2023 Delivery Rates application, FEI stated:

7 “FEI is satisfied with the overall mix of projects in the current CGIF portfolios.
8 Nevertheless, FEI is working toward increasing the number of proposals it receives
9 for BC-based carbon sequestration and utilization projects.” [Exhibit B-8, FEI
10 Response to BCSEA IR1 13.7, pdf p.25, underline added]

11 In the current application, FEI says that “Since the Annual Review for 2023 Delivery Rates,
12 approximately \$4.3 million has been approved for spending in Portfolios 5, 6 and 7.” [p.93]

13 12.1 Has FEI been able to increase the number of proposals it receives for BC-based
14 carbon sequestration and utilization projects?

15
16 **Response:**

17 Yes, FEI has been able to increase the number of proposals it receives for BC-based carbon
18 sequestration. In the latest CGIF portfolio approved in 2023, FEI received and approved three
19 different proposals for BC-based carbon sequestration, including:

- 20 • a demonstration of a novel carbon dioxide sequestration technology that is compatible
21 with certain BC rock formations;
- 22 • a BC geological survey that would provide insights regarding the potential for subsurface
23 carbon dioxide sequestration; and
- 24 • an innovation challenge, hosted by Foresight Canada on behalf of FEI, that is focused on
25 finding technologies that have the potential to reduce FEI’s Scope 1 emissions (the
26 challenge is currently underway).

27 In addition to these BC-specific initiatives, FEI continues to monitor, assess and fund innovative
28 carbon capture, use and sequestration proposals that have broader applicability, such as
29 solutions that can capture and utilize or sequester carbon dioxide from flue gas streams.

30

1 **13.0 Topic: FEI GHG Emissions**

2 **Reference: FEI Annual Review for 2023 Delivery Rates, Exhibit B-8, FEI**
 3 **Response to BCSEA IR1 14.1, 14.2**

4 13.1 Please provide an updated table showing FEI’s annual reported estimated GHG
 5 emissions from the year 2009 through 2022.

7 **Response:**

8 Please refer to the following table with FEI’s annual reported estimated GHG emissions from 2009
 9 through 2022.

10 **Table 1: Annual Reported Estimated GHG Emissions 2009-2022**

	GHG Emissions Reported to ECCC using IPCC 4 th Assessment (tCO ₂ e)*	GHG Emissions Reported to ECCC using IPCC 5 th Assessment (tCO ₂ e)*
2009	177,827	
2010	171,059	
2011	153,611	
2012	150,647	
2013	141,948	
2014	140,507	
2015	120,997	
2016	126,612	
2017	142,534	
2018	123,509	
2019	145,127	
2020	121,452	
2021	138,440	
2022		228,784

11 * *There was a change in global warming potential adopted by the federal and provincial governments in*
 12 *2022 (i.e., going from global warming potentials from IPCC 4th Assessment to IPCC 5th Assessment).*

13 The increase in reported GHG emissions for the 2022 calendar year was primarily driven by the
 14 following:

- 15 • The transmission system experienced four natural gas releases (two related to FEI, two
 16 related to an external contractor). The FEI natural gas releases were a result of
 17 transmission system leaks, contributing approximately 60,000 tCO₂e to the reportable
 18 operational GHG emissions. The contractor releases were a result of the contractor
 19 damaging gas lines on the Inland Gas Upgrades (IGU) Project. FEI reported these
 20 releases to the BC Energy Regulator (BCER) and Emergency Management BC (EMBC)

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1 in compliance with the reporting requirements of the Spill Reporting Regulation under the
2 *Environmental Management Act*.

- 3 • GHG emissions associated with third-party distribution gas line damage incidents
4 increased. Although the overall number of third-party gas line damages decreased by
5 more than 10 percent in 2022 compared to 2021, the GHG emissions associated with
6 these incidents increased due to impacts occurring on larger diameter gas lines.

7 The Scope 1 natural gas operations emissions increased in 2022 for a number of reasons:

- 8 • Natural gas use in the distribution line heaters increased. These heating devices maintain
9 the pressure and temperature of the natural gas arriving in customers' homes to ensure
10 peak performance of appliances. Increasing the use of distribution line heaters drove a
11 corresponding increase in emissions.
- 12 • Increased measurement of methane emissions. Measurement frequency has increased
13 as part of FEI's leak detection and repair program. This is generating more robust
14 estimations of methane emissions from FEI's compressor stations.

15
16

17

18 13.2 Please provide an update for 2021 and 2022 year to date on FEI's activities to
19 control and reduce its GHG emissions.

20

21 **Response:**

22 FEI's day-to-day operational activities are designed to ensure the integrity of the natural gas
23 system, assisting in the control and reduction of GHG emissions to the atmosphere. Examples of
24 these operational activities include:

- 25 • Fugitive leak detection surveys and repairs at compressor stations and LNG plants;
26 • Maintenance related activities such as pigging to monitor the integrity of the transmission
27 pipeline;
28 • Residential meter set re-design;
29 • Replacement of end of life assets; and
30 • Fugitive leak detection surveys along distribution pipeline.

31 In addition to the ongoing integrity work listed, FEI continues to use the ZeVAC (Zero Emission
32 Vacuum compressor units) previously purchased in 2020. These compressor units reduce venting
33 from transmission pipeline maintenance projects by vacuuming and reinjecting natural gas
34 downstream of the isolated segment of the transmission pipeline.

35 In 2022, FEI tested the application of satellite-based technology for the purposes of monitoring
36 fugitive emissions from two communities in the distribution network. FEI intends to continue to



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1 work with the vendor to further this technology with a potential application for the entire distribution
2 network.

3

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1 **14.0 Topic: Tilbury LNG Storage Expansion Project**

2 **Reference: BCUC Decision and Order G-62-23, March 23, 2023**

3 On December 29, 2020, FEI filed an application with the BCUC for a Certificate of Public
4 Convenience and Necessity for the Tilbury Liquefied Natural Gas Storage Expansion
5 (TLSE) Project. The BCUC commenced an extensive review proceeding. In BCUC
6 Decision and Order G-62-23 dated March 23, 2023, the BCUC adjourned the proceeding
7 and invited FEI to file additional evidence described in the reasons for decision.

8 14.1 Please discuss whether FEI intends to reactivate its application for a CPCN for the
9 TLSE Project.

10

11 **Response:**

12 Yes, FEI is expecting to file the additional evidence outlined in the BCUC's Decision and Order
13 G-62-23 in 2024.

14

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1 **15.0 Topic: Return on Equity**

2 **Reference: Exhibit B-2, Section 1.5.7 Financing and Return on Equity**

3 FEI states:

4 “In calculating its 2024 revenue deficiency, FEI has utilized its currently approved
5 capital structure and ROE of 38.5 percent and 8.75 percent, respectively, as
6 approved by Order G-129-16. As explained in Section 8.1, FEI is currently awaiting
7 a decision on Stage 1 of the BCUC-initiated Generic Cost of Capital (GCOC)
8 proceeding which is expected to be issued in the upcoming months. FEI will
9 provide an update to its rate calculations as part of an Evidentiary Update
10 subsequent to the GCOC decision being issued.”

11 BCSEA is not an intervener in the Generic Cost of Capital proceeding.

12 15.1 Please provide a very short summary of how the reasonable potential outcomes
13 of a decision on Stage 1 of the GCOC proceeding would impact FEI’s 2024 delivery
14 rates.

15

16 **Response:**

17 Please refer to the response to BCOAPO IR1 1.4.

18

19

20

21 15.2 Please discuss any implications for FEI’s 2024 delivery rates of the timing of the
22 forthcoming BCUC decision on Stage 1 of the GCOC proceeding.

23

24 **Response:**

25 Please refer to the response to BCOAPO IR1 1.4.

26

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1 **16.0 Topic: Residential Net Customer Additions**

2 **Reference: Exhibit B-2, Figure 3-2: Residential Net Customer Additions;**
3 **Appendix A3 Forecast Methods, Section 3 Residential Net Customer**
4 **Additions, pdf p.207**

5 FEI states:

6 “As shown in Figure 3-2, residential customer additions are forecast to increase by
7 1,026 in 2024F compared to 2023S.” [Exhibit B-2, p.19]

8 16.1 Does FEI’s methodology for estimating future residential customer additions based
9 on the Conference Board of Canada’s housing starts forecast assume that the
10 percentage of housing starts that choose natural gas service remains steady?
11

12 **Response:**

13 No specific calculation or adjustment to FEI’s residential customer additions forecast method has
14 been made to account for the capture rate or potential future resistance to natural gas heating for
15 the following reasons:

- 16 • The forecasting method for residential customer additions is based on the net customer
17 additions from the most recent years with actuals recorded, which will be 2022 for this
18 Application, plus the growth rates from CBOC’s forecast of housing starts. As such, all
19 issues and drivers, including but not limited to GHG concerns, will be intrinsic in the actual
20 data from 2022. In other words, if all things remain equal but customer additions are
21 declining due to increasing resistance to natural gas heating, then these preferences will
22 be reflected and captured in the most recent actual data used to forecast future customer
23 additions; and
- 24 • The residential customer additions forecast is refreshed each year to ensure that any new
25 or continuing trend within the actual data, including but not limited to concerns about GHG
26 emissions, is fully and properly captured as part of the forecast. For example, if the 2023
27 actual data shows a further decline in the residential customer additions from the previous
28 year, then the trend of this decline would be captured in the forecast as it uses the 2023
29 actual data as the starting point.

30 FEI notes that the impact in FEI’s overall customer count or demand forecast due to variances in
31 the forecast of residential customer additions is small, given the majority of the customers are
32 existing customers. For instance, FEI is forecasting over 1 million customers in 2024 (i.e.,
33 1,089,371); therefore, even if the residential customer additions are off by 1,000 (which would be
34 almost 100 percent off from the current forecast of 1,026), this would only represent a variance of
35 approximately 0.09 percent to the total number of customers. Ultimately, the variances due to
36 over- or under-forecasts of customer additions are captured in the Flow-through deferral account
37 and are recovered from or returned to customers in subsequent years. As such, customers are
38 generally held whole from forecasting variances due to customer additions through the deferral
39 accounts already in place.

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1

2 16.2 In forecasting residential customer additions, does FEI take into account future
3 resistance to natural gas heating due to concerns about GHG emissions?

4

5 **Response:**

6 Please refer to the response to BCSEA IR1 16.1.

7

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1 **17.0 Topic: RGSD**

2 **Reference: Exhibit B-2, Appendix C, Regional Gas Supply Diversity Project,**
3 **Quarterly Progress Report for the Period April 1, 2023 to June 30,**
4 **2023, pdf p.229**

5 On page 138 of the application, FEI states:

6 “In consideration of the amount spent to date and the screening analysis that FEI
7 needs to undertake to have meaningful and comprehensive engagement and
8 collaboration with stakeholders and Indigenous Nations prior to beginning the
9 Project approval processes (as explained in Appendix C), and to have reasonable
10 support and confidence on the Project concept and design, FEI considers it most
11 appropriate to file for recovery of the RGSD Project development costs in a future
12 application. The timing of when FEI will file for recovery of the costs will be driven
13 by factors such as progress on the Project and costs incurred (and forecast to be
14 incurred) to further advance Project development.”

15 17.1 Can it be said that the development of the RGSD project is behind schedule?

16

17 **Response:**

18 As discussed in the progress report included as Appendix C to the Application, FEI’s project phase
19 gate processes require that the RGSD Project go through a complex and detailed screening
20 analysis to evaluate all RGSD sub-variants. While these project development activities and
21 regional market developments will require additional time to complete and will put pressure on
22 the RGSD Project’s development schedule, they are in the best interests of FEI and its customers
23 as they will allow FEI to avoid or adequately mitigate issues that may be related to pipeline
24 capacity, design, route selection and construction activities.

25

26

27

28 In Appendix C, page 2, FEI states:

29 “FEI’s project phase gate processes require that the RGSD Project go through a
30 complex and detailed screening analysis to evaluate all RGSD sub-variants (i.e.,
31 evaluating other delivery points,1 such as tie-ins to T-South at2 Kingsvale or Hope
32 as described in Section 4.1.2 of the RGSD Application) prior to further advancing
33 the pre-FEED work. As part of its screening analysis, FEI will also be exploring an
34 integrated regional pipeline infrastructure solution, as these sub-variations of the
35 RGSD Project might require capacity upgrades from Enbridge on T-South between
36 Kingsvale or Hope and Huntingdon in order to deliver the incremental volume
37 sourced from SCP.” [underline added]

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1 17.2 Please describe in more detail the integrated regional pipeline infrastructure
2 solution that FEI is exploring.

3
4 **Response:**

5 At this time, FEI is exploring at a conceptual level a regional infrastructure option that could
6 provide sufficient capacity upgrades to address the needs and market conditions in the region
7 and provide benefits to FEI’s customers. FEI will continue to explore the integrated regional
8 pipeline infrastructure solution and provide updates to the BCUC through its quarterly progress
9 reports on all RGSD Project developments.

10
11

12

13 17.3 Does FEI’s consideration of an integrated regional pipeline infrastructure solution
14 represent a change in scope of the RGSD initiative?

15

16 **Response:**

17 No, FEI’s consideration of an integrated regional pipeline infrastructure solution does not
18 represent a change in scope of the RGSD initiative.

19

20

21

22 17.4 Do the terms of the RGSD Deferral Account need to be modified to include the
23 costs of exploring an integrated regional pipeline infrastructure solution?

24

25 **Response:**

26 The RGSD Project is in the preliminary investigative stages and, consistent with other projects
27 that FEI has developed, it is reasonable and appropriate to investigate project alternatives or sub-
28 variants. The costs associated with these activities are therefore appropriately included in the
29 RGSD Development Account, the details of which will be examined by the BCUC at the time FEI
30 seeks recovery of the deferral account.

31 Further, there are no “terms” attached to the RGSD Development Account and therefore no
32 modifications are required. Pursuant to Order G-253-22 (Directive 1), FEI was approved to
33 establish a non-rate base deferral account to capture “actual development costs incurred with
34 respect to the potential RGSD Project, with disposition of the deferral account balance to be
35 determined in a future proceeding.” Beyond the BCUC’s directions to file quarterly progress
36 reports and to provide information on the RGSD Project and deferral account in the Annual
37 Review for 2024 Delivery Rates Application in lieu of the July 2023 quarterly report, the BCUC
38 did not attach any terms or conditions on this deferral account.

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In Appendix C, page 5, FEI states:

“As of the end of Q2 2023, FEI has spent a total of \$2.93 million including AFUDC and taxes. This compares to the \$23.7 million that FEI forecast at the time of the RGSD Deferral Account Application for work up to Q3 of 2023. Table 2-2 summarizes the development costs on an annual and a project phase gate basis.”

17.5 Please explain the large variance between FEI’s forecast and actual expenditures for work up to Q3 of 2023.

Response:

As discussed in the response to BCSEA IR1 17.1, FEI’s project phase gate processes require that the RGSD Project go through a complex and detailed screening analysis to evaluate all RGSD sub-variants prior to fully engaging the Pre-Feed activities. Therefore, FEI has taken a diligent, measured and prudent approach to progress the project development activities on the RGSD Project and its sub-variants, as discussed in Appendix C to the Application. This explains the variance between the actual costs at the end of Q2 2023 versus FEI’s forecast at the time of the RGSD Development Account Application for work up to Q3 of 2023.