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December 22, 2022

Metro Vancouver Regional District
Metrotower III, 4515 Central Boulevard,
Burnaby, B.C.
V5H 0C6

Attention: Mr. Roger Quan

Dear Mr. Quan:

Re: FortisBC Energy Inc. (FEI)
2022 Long Term Gas Resource Plan (LTGRP) – Project No. 1599324
Response to the Metro Vancouver Regional District (Metro Vancouver)
Information Request (IR) No. 1

On May 9, 2022, FEI filed the LTGRP referenced above. In accordance with the amended regulatory timetable established in British Columbia Utilities Commission Order G-287-22 for the review of the LTGRP, FEI respectfully submits the attached response to Metro Vancouver IR No. 1.

For convenience and efficiency, if FEI has provided an internet address for referenced reports instead of attaching the documents to its IR responses, FEI intends for the referenced documents to form part of its IR responses and the evidentiary record in this proceeding.

If further information is required, please contact the undersigned.

Sincerely,

FORTISBC ENERGY INC.

Original signed:

Diane Roy

Attachments

cc (email only): Commission Secretary
Registered Parties

1 **1.0 Reference: EXECUTIVE SUMMARY**

2 **Exhibit B-1, Section 1, p. ES-2**

3 **Life Cycle Emission Factor**

4 **APPENDIX D-2**

5 **Exhibit B-1, Section 5.5, p. 104**

6 **Carbon Intensity of Blue Hydrogen**

7 On page ES-2 of Exhibit B-1, FEI provides Figure ES-2 as shown below:

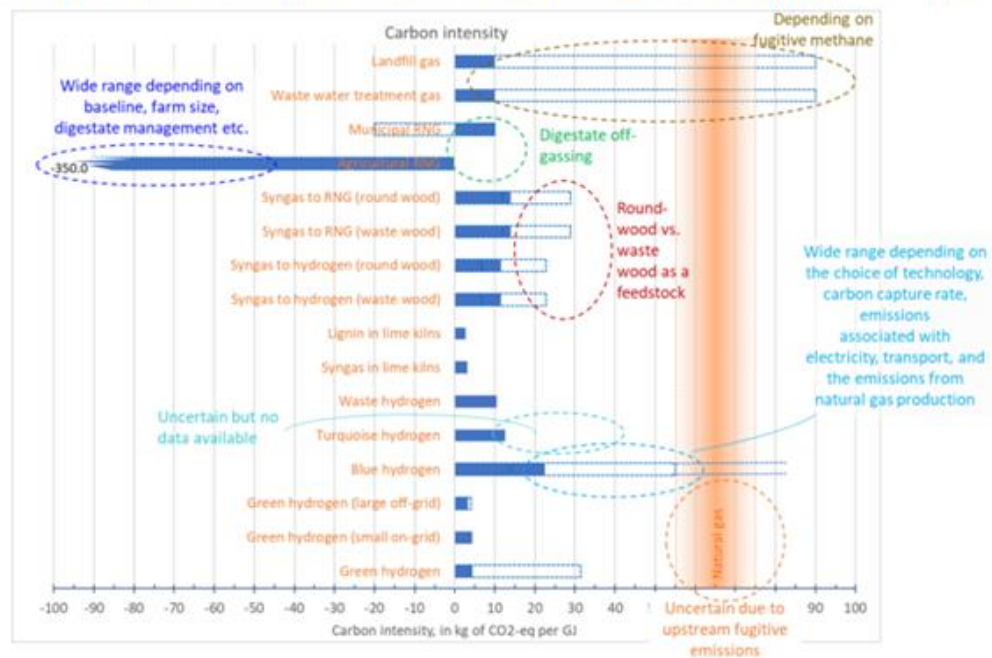
Table ES-2 Fuel Types and Decarbonization Technologies Used in the 2022 LTGRP

Fuel Type	Description ³	Life cycle Emission Factor (tCO ₂ e/GJ)	End use cycle Emission Factor (tCO ₂ e/GJ)
Natural gas	Natural gas is a naturally occurring hydrocarbon. Hydrocarbons are a class of organic compounds consisting of carbon and hydrogen. Raw natural gas (before processing) is composed primarily of methane. ⁴	0.0598	0.04987 ⁵
Renewable natural gas (RNG)	Upgraded biogas produced from farm or municipal organic biomass. Upgraded synthesis gas (syngas) produced from wood biomass at pulp mills and some municipal organic biomass.	0.0100	0.0003
Syngas	Produced from wood to displace natural gas used in lime kilns at pulp mills. Can also be upgraded to green hydrogen.	0.0100	0.0000
Lignin	Produced from black liquor to displace natural gas used in lime kilns at pulp mills.	0.0100	0.0000
Green Hydrogen	Produced via water electrolysis using renewable electricity feedstock.	0.0000	0.0000
Blue Hydrogen	Reformed from hydrocarbon feedstock with up to 90 percent carbon sequestered.	0.0200	0.0000 ⁶
Natural Gas with Associated Carbon Capture, Utilization and Storage (CCUS)	Applying the carbon reduction benefits of CCUS to the delivery of natural gas on FEI's gas network. ⁷	0.0148	0.0148

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9 On page 104 of Appendix D-2 in Exhibit B-1, FEI provides Figure 34 as shown below:

Figure 34 Carbon Intensities of Renewable and Low-Carbon Gas Pathways as reported in literature



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British Columbia's *B.C. Hydrogen Strategy*, states as follows:

3

The federal *Hydrogen Strategy for Canada* and the European Commission recommend a carbon intensity threshold of 36.4 g CO₂e/MJ. BC will consider this target a starting point and will ensure that its regulatory frameworks relating to hydrogen production and use are aligned to achieve continued reductions in carbon intensity over time.

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1.1 Given the high degree of uncertainty associated with the lifecycle emissions of blue hydrogen, as indicated in Figure 34 of Appendix D-2, please discuss how 0.02 tonnes CO₂e/GJ was chosen to represent the lifecycle emissions of blue hydrogen in Table ES-2.

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Response:

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The lifecycle emissions factor for blue hydrogen of 0.02 tonnes CO₂e per GJ, or 20 kg CO₂e per GJ, was chosen as an indicative value based on the research of carbon intensities for blue hydrogen from the BC Renewable and Low-carbon Gas Supply Potential Study¹ and the Pembina Institute technical paper, "Carbon intensity of blue hydrogen production".² Further, the value falls below the federal government's proposed carbon intensity threshold of 36 kg CO₂e per GJ.

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¹ Exhibit B-1, Appendix D-2.

² Jan Gorski, Tahra Jutt & Karen Tam Wu, "Carbon intensity of blue hydrogen production: Accounting for technology and upstream emissions", Pembina Institute Technical Paper (August 2021) online at: <https://www.pembina.org/reports/carbon-intensity-of-blue-hydrogen-revised.pdf>.

1 Three of the most important factors affecting the carbon intensity of blue hydrogen are the capture
 2 rate, the carbon intensity of electricity for the site, and the overall methane leakage rate. FEI is
 3 only evaluating projects and technologies that have very high carbon capture rates for blue
 4 hydrogen. Further, BC's grid electricity intensity is among the lowest in North America and BC
 5 has implemented stringent methane reduction regulations for BC's upstream gas sector. Given
 6 all three of these factors, 20 kg CO₂e per GJ is a conservative value when evaluating the carbon
 7 intensity of blue hydrogen.

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11 1.2 Please revise the life cycle emissions factors in Table ES-2 to reflect the range of
 12 uncertainty in the carbon intensity for the different fuel types, as per Figure 34.

13

14 **Response:**

15 The lifecycle emission factors provided in Table ES-2 represent values adopted as part of the
 16 forecasting conducted for the Application. FEI acknowledges that there is considerable
 17 uncertainty associated with analysis of fuels that are not yet produced within BC and, as such,
 18 educated assumptions about the emission factors for hydrogen, syngas and lignin have been
 19 made. As technology associated with renewable and low-carbon fuel production pathways
 20 matures, estimates on lifecycle emission factors will be updated in future LTGRP submissions to
 21 the BCUC. Further, FEI understands that the federal and provincial governments are evaluating
 22 carbon intensity thresholds for low-carbon hydrogen production which would apply to any supply
 23 produced or acquired by FEI.

24 The table below summarizes the GHG emission factors from the BC Renewable and Low-Carbon
 25 Fuel Potential Study³ for the fuels listed in Table ES-2.

Fuel type	Lifecycle Emission Factor Low (gCO ₂ e/MJ)	Lifecycle Emission Factor High (gCO ₂ e/MJ)
Natural gas	56	74
RNG	-520	90
Syngas	12	16.8
Lignin	2.7	2.7
Green Hydrogen	4.0	27.4
Blue Hydrogen	10.6	135

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³ Exhibit B1-1, 2022 LTGRP Application, Appendix D-2.

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1 1.3 Please discuss FEI’s energy contracting strategy to ensure that the lifecycle
2 emissions of acquired blue hydrogen will not exceed the carbon intensity threshold
3 of 36.4 g CO₂e/MJ, as recommended by the Provincial Government.
4

5 **Response:**

6 All renewable gas produced or acquired by FEI must undergo a lifecycle carbon intensity
7 assessment using the B.C. government-approved GHGenius model. FEI contractually holds its
8 suppliers to a carbon intensity using this standard so if a supplier exceeds their contracted carbon
9 intensity, they would be in breach of their contract.

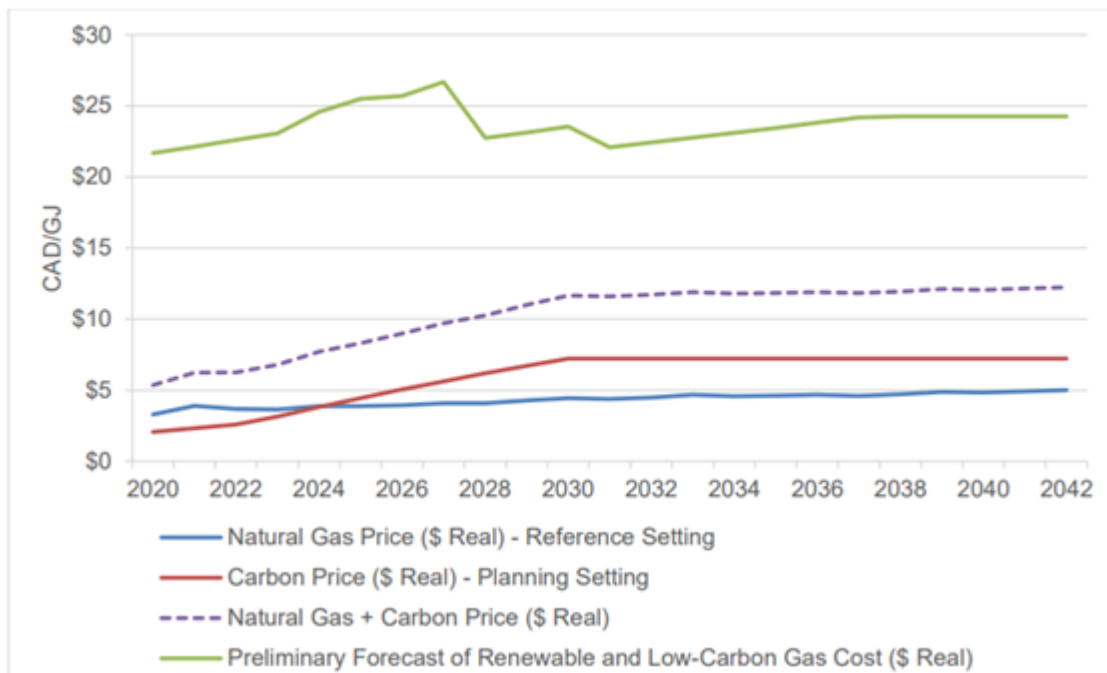
10 FEI is not currently enabled to acquire low-carbon (“blue”) hydrogen under the existing regulatory
11 framework. However, if changes were made in future such that FEI could produce or acquire blue
12 hydrogen, FEI would ensure that all blue hydrogen meets the specified carbon intensity threshold
13 through lifecycle carbon intensity assessment, supplier attestation, and contractual obligations.

14

1 **2.0 Reference: PLANNING ENVIRONMENT**
2 **Exhibit B-1, Section 2.4.1, p.91**
3 **Outlook of Renewable and Low-Carbon Gas Cost**
4 **ENERGY SCENARIOS – STAGE 2**
5 **Exhibit B-4, Section 2.3, p.22**
6 **Rate Impact Analysis**

7 On page 2-25 of Exhibit B-1, FEI provides Figure 2-3 as shown below:

Figure 2-3: Outlook of Energy Costs for Fuel Types Used in the Development of the LTGRP^{85,86}



8
9 On page 22 of Exhibit B-4, FEI provides Table 7 as shown below:

7 **Table 7: Summary and Comparison of Average Projected Delivery Rate Changes – FEI Scenarios**

	Average UPC (2022 – 2042)	Rate Change (2022 – 2042)					
		FEI Diversified Energy (Planning)		FEI Deep Electrification		FEI Economic Stagnation	
		Cumulative	Annual	Cumulative	Annual	Cumulative	Annual
Residential (RS 1)	60	118%	4.0%	235%	6.2%	20%	0.7%
Small Commercial (RS 2)	293	102%	3.6%	207%	5.8%	1%	-0.1%
Large commercial (RS 3)	3,253	107%	3.7%	206%	5.7%	-3%	-0.3%
General Firm Service (RS 5)	18,542	114%	3.9%	150%	4.7%	10%	0.3%

10
11 2.1 Please confirm that the forecast for renewable and carbon gas price (\$/GJ) out to
12 2042, shown in Figure 2-3, was used within the calculations for the rate change
13 calculations (2022-2042), as shown in Table 7.

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1 **Response:**

2 FEI analyzed a portfolio of renewable gas supply options including RNG (biomethane), renewable
3 and low-carbon hydrogen, and syngas and lignin as the basis for the Preliminary Forecast of
4 Renewable and Low-Carbon Gas Cost. The analysis evaluated various volume and pricing
5 outlook scenarios for the renewable gas supply pathways considered that indicates a drop in the
6 forecast cost towards 2030 based on the following assumptions regarding renewable gas supply:

7 1. RNG (biomethane) supply will see an uptick in price due to escalation and demand
8 competition;

9 2. Syngas and lignin represented a small percentage of forecast future supply volume and
10 therefore were assumed to have little impact on the forward price curve;

11 3. Proposed world-scale low-carbon hydrogen projects using best-in-class technology and
12 high carbon capture rates would significantly increase renewable and low-carbon gas
13 supply within the next five to ten years;

14 4. The price outlook for low-carbon hydrogen supply would evolve during that time to be in
15 the range of \$15 to \$20 per GJ (please also refer to the responses to the BCSEA IR1 18
16 series); and

17 5. FEI will have access to on-system and off-system supply of new forms of renewable and
18 low-carbon gas supply including increasing volumes of lower cost hydrogen.

19
20

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22 2.2.2 Please provide the supporting materials from which FEI derived the
23 forecast for renewable-low carbon gas cost (i.e. market analysis, studies,
24 etc.) in Figure 2-3, including outlining the methodology and key
25 assumptions that FEI used in the forecast.
26

27 **Response:**

28 Please refer to the response to BCUC IR 1 71.8.2.

29

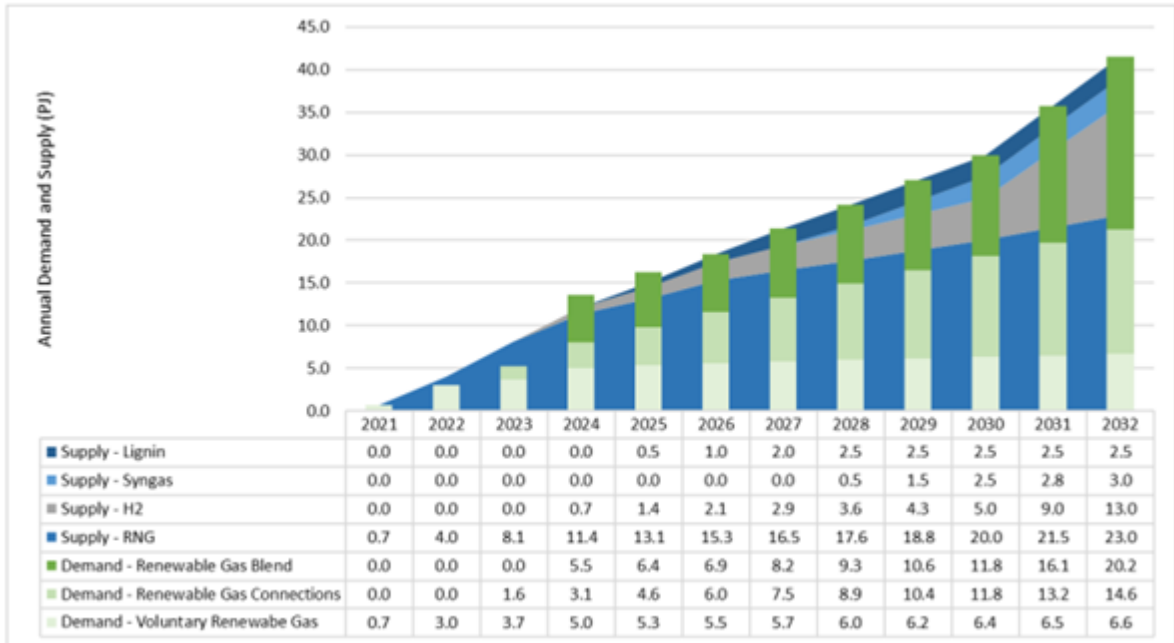
1 **3.0 Reference: OUTCOMES OF FEI’S CLEAN GROWTH PATHWAY**
 2 **Exhibit B-1, Section 9.2.1.3, p.9-2**
 3 **Renewable and Low-Carbon Gas Supply**
 4 **GROWTH IN RENEWABLE GAS SUPPLY**
 5 **FEI’s Application relating to BERC Rate Methodology – BCUC**
 6 **Decision and Order G-133-16 Compliance Filing**
 7 **Exhibit B-17, Section 3.0, BCUC IRs 3.1**
 8 **Forecast Volumes of Renewable Gas Supply**

9 On page 9-2 of the Application, FEI states:

10 Acquiring and allocating 60.2 PJ of renewable and low-carbon gas supply by 2030
 11 to these customer groups results in emission reductions of 3.0 Mt CO₂e. In 2040,
 12 the allocation of 99 PJ of renewable and low-carbon gas to these customer groups
 13 results in 4.9 Mt CO₂e of GHG emission reductions.

14 In response to BCUC IR 3.1 of the BERC Rate Methodology Proceeding, FEI provided a
 15 re-stated Figure 8-3 as shown below:

Restated Figure 8-3: Breaking out Renewables by Type



16

17 3.1 Using the same format as the re-stated Figure 8-3, please re-state Figure 8-3,
 18 extended out to 2042, with the volumes of each type of renewable and low-carbon
 19 gas that FEI is anticipating supplying in order to achieve its greenhouse gas targets
 20 under the Greenhouse Gas Reduction Standard (i.e. 60.2 PJ by 2030 and 99 PJ

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1 by 2040 per FEI's Application). Additionally, please separate the hydrogen row into
2 the different production methods (i.e. green, blue, turquoise, etc.).
3

4 **Response:**

5 The Application does not assume an allocation of supplies of renewable and low-carbon gas to
6 customers in the way that it was done for the BERC Rate Methodology Proceeding and there are
7 no new updates to the demand information contained in Restated Figure 8-3. Please refer to the
8 response to BCUC IR1 52.7 in this proceeding for a discussion of the difference between what is
9 contained in Restated Figure 8-3 above from the BERC Rate Methodology Proceeding and what
10 was modelled in the Application. To remain consistent with the modelling in the Application, FEI
11 provides one example of how the components of the renewable and low-carbon gas supply
12 portfolio could evolve over the 20-year planning horizon in the response to BCUC IR1 52.6. Please
13 also refer to the response to BCUC IR1 71.8.1.

14

1 **4.0 Reference: CLEAN GROWTH PATHWAY**
2 **Exhibit B-1, Section 3.3.3, p. 3-14**
3 **Hydrogen Backbone**
4 **ENERGY SCENARIOS – STAGE 2**
5 **Exhibit B-4, Section 2.3, p.22**
6 **Rate Impact Analysis**

7 On page 3-14 of the Application, FEI states:

8 Hydrogen is a clean-burning molecule that can be used to displace natural gas
9 and liquid fossil fuels to decarbonize a range of end use applications [...] A low-
10 carbon “backbone” system” would provide the necessary capacity to link hydrogen
11 hubs, producers, and consumers over longer distances and enable a regional
12 market.

13 British Columbia’s *B.C. Hydrogen Strategy*, states as follows:

14 While the volume of hydrogen that can be directly injected in B.C.’s extensive
15 pipeline distribution network depends on the point of injection and pipeline
16 capacity, studies have shown that hydrogen by volume up to 5%-15% can be
17 tolerated in the pipeline network with minimal disruption to appliances in homes
18 and businesses.

19 On page 22 of Exhibit B-4, FEI provides Table 7 as shown below:

7 **Table 7: Summary and Comparison of Average Projected Delivery Rate Changes – FEI Scenarios**

	Rate Change (2022 – 2042)						
	Average UPC (2022 – 2042)	FEI Diversified Energy (Planning)		FEI Deep Electrification		FEI Economic Stagnation	
		Cumulative	Annual	Cumulative	Annual	Cumulative	Annual
Residential (RS 1)	60	118%	4.0%	235%	6.2%	20%	0.7%
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General Firm Service (RS 5)	18,542	114%	3.9%	150%	4.7%	10%	0.3%

20
21 4.1 Please confirm that blending hydrogen into the existing pipeline network, in
22 quantities above what can be tolerated by appliances and businesses (5%-15%),
23 would require substantial upgrades to distribution lines and to appliances in homes
24 and businesses.

25 4.1.1 If not, please explain why not.
26

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1 **Response:**

2 Not confirmed. Blending hydrogen in quantities above what can be tolerated by appliances and
3 businesses would not require substantial upgrades to distribution lines. As described below,
4 buried distribution lines represent most of the installed gas distribution system infrastructure in
5 BC and could supply renewable and low-carbon hydrogen to all gas customers in BC at blend
6 concentrations beyond quantities tolerated by existing appliances without needing substantial
7 upgrades. Blending hydrogen in quantities above what can be tolerated by domestic and
8 commercial appliances would require appliances to be upgraded or replaced, customer service
9 lines to be checked, and specific upgrades to the gas distribution system facilities and operational
10 procedures to ensure ongoing safe and reliable energy delivery service.

11 FEI operates approximately 50 thousand kilometres of pipeline infrastructure in BC, serving over
12 1 million customers. Approximately 6 percent of the total length operates as high-pressure
13 transmission lines located in dedicated right-of-way corridors. Approximately 94 percent, or 47
14 thousand kilometers, is comprised of the low-pressure distribution mains and service lines
15 referred to in the information request. The distribution lines operate at low pressure and include
16 conservative design safety factors to ensure safe operation in urban settings. Approximately 65
17 percent of the distribution lines are made of polyethylene (PE) materials. On Vancouver Island,
18 for example, approximately 98 percent of the distribution lines are PE. The integrity of PE gas
19 distribution lines is considered not to be affected by the presence of hydrogen in the gas stream.
20 Approximately 35 percent of the distribution lines are made from a type of steel that is less
21 susceptible to hydrogen-induced brittle cracking (hydrogen embrittlement). Based on the
22 combination of materials and low operating stress levels, distribution lines are generally
23 considered compatible with hydrogen blend concentrations well beyond that of appliances and
24 are potentially compatible with up to 100 percent hydrogen. Distribution lines make up most of
25 the gas distribution system infrastructure; however, some components of the widespread
26 distribution network include facility equipment such as regulator valves, relief valves and metering
27 and measurement apparatus that may need to be upgraded or replaced beyond a certain
28 hydrogen blend concentration. This equipment is localized at specific points on the distribution
29 network and easily accessible and therefore relatively easily upgraded or replaced, if required.

30 While material compatibility would be one of the main drivers to avoid distribution line replacement
31 upgrades, there are other factors that FEI will consider, including capacity to meet peak demand
32 scenarios, overall safety, potential hydrogen leakage, leak detection and monitoring and other
33 considerations regarding the safe and reliable operation of a gas system distributing natural gas
34 and hydrogen blends. From the perspective of capacity, many of FEI's systems will accommodate
35 the small capacity reduction 5 to 15 percent blends would cause without needing substantial
36 upgrades. Beyond this range, capacity upgrades may be required. For example, in Section 1.1.2
37 of Appendix D-3, FEI provides an example that demonstrates how the Whistler distribution system
38 could accept up to a 45 percent hydrogen blend before requiring additional pipeline upgrades
39 within the system.

40 FEI is currently planning to execute system-wide technical analysis and community level
41 demonstration projects that will involve extensive investigation of the capability of existing

1 infrastructure and user equipment to use higher concentrations of hydrogen, followed by
2 implementation and testing. This work will inform the planning of the evolution of FEI's gas
3 infrastructure to utilize higher concentrations of hydrogen.

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7 4.2 Please confirm that without a dedicated hydrogen “backbone”, FEI would be
8 unable to integrate sufficient hydrogen into its system in order to achieve its GHG
9 targets under the upcoming Greenhouse Gas Reduction Standard, as per FEI's
10 Diversified Energy scenario.

11 4.2.1 If not, please explain why not.

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13 **Response:**

14 Not confirmed. As discussed in the responses to BCUC IR1 61.3 and 61.5, FEI has undertaken
15 preliminary analysis but is continuing to develop its overall hydrogen deployment strategy and
16 has yet to determine the optimum strategy to integrate hydrogen. While the hydrogen backbone
17 can play an important role, it is not a necessary component; GHG targets could be met through
18 blending and local dedicated systems (hubs).

19 As described in FEI's response to MetroVan IR1 4.1, the provincial gas system is made up of
20 mainly dense networks of low-pressure distribution lines concentrated in urban demand centres
21 throughout FEI's gas service territories in BC. The gas distribution systems are supplied by high-
22 capacity bulk gas transport pipelines (transmission pressure pipelines) that serve as “backbone”
23 infrastructure to bring gas from remote production to demand centres. The BC power system
24 operates in much the same way. In the context of the Application and IR preamble, hydrogen
25 “backbone” refers to a potential future scenario towards the latter part of the planning period when
26 hydrogen may need to be delivered in bulk supply from remote production to FEI's distribution
27 networks in much the same way that natural gas is delivered today. The infrastructure to operate
28 a hydrogen “backbone” could comprise repurposing and upgrading of existing transmission
29 pressure pipelines or developing new dedicated hydrogen infrastructure to integrate sufficient
30 hydrogen as part of a deeply decarbonized provincial gas system.

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34 4.3 Please confirm that the costs to upgrade FEI distribution lines, appliances in
35 homes and businesses, and the cost of developing a dedicated hydrogen
36 “backbone” were included in the calculation of the rate impacts in Table 7.

37 4.3.1 If not, please explain why not.

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1 **Response:**

2 To the degree that these costs are identifiable to FEI they have been included; however, it is early
3 days on the path to a decarbonized future and much of the information about the costs of
4 alternative decarbonization initiatives and pathways is evolving. As discussed in the response to
5 BCUC IR1 61.3, FEI's research indicates that hydrogen-natural gas blends will be safe to
6 distribute in FEI's system, minimizing costs for distribution upgrades. Thus, no additional costs
7 were added to the analysis. FEI's research also shows that appliances can run safely on a range
8 of blends of hydrogen-natural gas and FEI anticipates that as hydrogen forms a greater part of
9 the fuel mix, appliances will evolve to be compatible so that incremental costs would not be
10 significant. As discussed in the response to BCUC IR1 61.11, FEI needs to complete further
11 system planning analysis considering existing transmission system infrastructure, ongoing
12 transmission projects, and planned transmission infrastructure projects to determine which
13 transmission lines FEI will need to consider to support hydrogen development and to what extent
14 this would involve existing or new pipelines. Please also refer to the response to BCUC IR1
15 77.4.1.1 in which FEI discusses how FEI factored in the potential for future capital expenditures
16 and commodity costs which could be for blending hydrogen into FEI's gas system into the effective
17 rate impact analysis shown in Section 9.4 of the Application. In this regard, FEI will update its
18 understanding of any costs that would be incurred, beyond those that would already occur if
19 hydrogen were not being incorporated into the gas supply, as information emerges.

20