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August 23, 2022

Commercial Energy Consumers Association of British Columbia
c/o Owen Bird Law Corporation
P.O. Box 49130
Three Bentall Centre
2900 – 595 Burrard Street
Vancouver, BC
V7X 1J5

Attention: Mr. Christopher P. Weafer

Dear Mr. Weafer:

Re: FortisBC Inc. (FBC)

**Application for Approval of a Deferral Account for Electric Vehicle Workplace
and Fleet Charging Funding (the Application)**

**Response to the Commercial Energy Consumers Association of British
Columbia (CEC) Information Request (IR) No. 1**

On May 13, 2022, FBC filed the Application referenced above. In accordance with the regulatory timetable established in British Columbia Utilities Commission Order G-152-22 for the review of the Application, FBC respectfully submits the attached response to CEC IR No. 1.

For convenience and efficiency, FBC has occasionally provided an internet address for referenced reports instead of attaching lengthy documents to its IR responses. FBC intends for the referenced documents to form part of its IR responses and the evidentiary record in this proceeding.

If further information is required, please contact the undersigned.

Sincerely,

FORTISBC INC.

Original signed:

Diane Roy

Attachments

cc (email only): Commission Secretary
Registered Parties



FortisBC Inc. (FBC) Application for Approval of a Deferral Account for Electric Vehicle Workplace and Fleet Charging Funding (Application)	Submission Date: August 23, 2022
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1 **1. Reference: Exhibit B-1, page 1**

2 **1.1.1 Introduction**

3 The FBC Electric Vehicle (EV) Workplace and Fleet Charging Program (Program) will provide
4 funding to organizations to assist in the acquisition and installation of EV charging infrastructure
5 to encourage the use of electric vehicles instead of vehicles that use other sources of energy that
6 produce more greenhouse gas emissions, such as gasoline or diesel fuel. FBC is proposing to
7 offer a one-time, non-repayable contribution towards the purchase and installation of Level 2¹ EV
8 chargers for customer fleet and employee workplace charging. The FBC contribution will be
9 \$2,150 per Level 2 EV charger and will be capped at seven chargers per site. Applicants will also
10 be required, for each metered charging site, to generate minimum billing revenues per incented
11 charging station on an annual basis.

12 1.1 Please identify all rate classes to which the Program will be available.

13 1.1.1 If the Program is not available to all rate classes, please explain the basis
14 for any excluded classes.

15 **Response:**

16 Any qualifying customer may access the Program incentives. The characteristics of the electrical
17 service supplying Level 2 chargers would ordinarily require that the service be billed on RS 21
18 (the Commercial rate). This is the only rate that has therefore been used as the revenue
19 determinant in the contribution derivation model.

20 1.2 Please provide a general profile as to the types of businesses that FBC expects
21 will utilize the Program and provide any information FBC has as to the extent to
22 which the charging will be used for business purposes vs employee charging.

23 **Response:**

24 The types of businesses that FBC expects to utilize the Program include workplaces with parking
25 spaces who want to support employees with electric vehicles, and businesses with fleets looking
26 to convert to electric vehicles due to lower operating costs, environmental benefits, and/or
27 available incentives. Specifically, owners of localized return-to-base fleets such as last mile
28 delivery trucks, public transit, school buses, and cab companies are well-suited to participate in
29 the Program.

30 Chargers installed for fleets must be made available for fleet vehicle usage and are typically
31 installed behind a locked entry gate.

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1.3 To the extent that FBC is intending to encourage the new use of electric vehicles to displace GHG producing vehicles, please discuss any concerns regarding the lack of availability of new EVs. How can FBC be assured that the project contributes to GHG emissions reductions rather than just supporting existing EV owners?

Response:

While the availability of new EVs is constrained, the Program is intended to persist through the current supply chain issues and will address the significant infrastructure cost issues that create barriers for EV adoption.

Fleets looking to convert to electric vehicles are faced with significant upfront costs of vehicles and infrastructure. Based on this and FBC’s initial discussions, potential Program participants have not already purchased EV fleet vehicles, and therefore “free ridership” is expected to be limited.

In addition, workplaces that install chargers will encourage EV adoption by giving their employees a place to charge if they are unable to install a charger at their homes. Having access to a charger at a convenient location is an important factor for people considering converting to an electric vehicle, which is expected to increase overall adoption.

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1 2. **Reference: Exhibit B-1, page 5**

2.2 **GOVERNMENT INCENTIVE PROGRAMS**

2.2.1 **Zero Emission Vehicle Infrastructure Program (ZEVIP)**

Through the ZEVIP, applicants are eligible to receive funding for up to 50 percent of total project costs⁶, to a maximum defined by the type of installation as seen below in Table 3.

Table 3: ZEVIP Funding Maximums

Type of Infrastructure	Output	Maximum Funding
Level 2 (208/240 V)	3.3 kW to 19.2 kW	Up to 50 percent of total project costs, to a maximum of \$5,000 per connector
Fast charger	20 kW to 49 kW	Up to 50 percent of total project costs, to a maximum of \$15,000 per connector
Fast charger	50 kW to 99 kW	Up to 50 percent of total project costs, to a maximum of \$50,000 per connector
Fast charger	100 kW and above	Up to 50 percent of total project costs, to a maximum of \$75,000 per connector

Eligible projects include public places, on-street, multi-unit residential buildings, workplaces, and light-duty commercial and public vehicle fleets. Of the infrastructure types listed in Table 3, only the Level 2 (208 / 240 V) chargers are to be funded under the FBC Program proposed in this Application.

⁶ Total project costs are determined from eligible expenditures as per the ZEVIP which can be viewed at the following link: <https://www.nrcan.gc.ca/energy-efficiency/transportation-alternative-fuels/zero-emission-vehicle-infrastructure-program/zero-emission-vehicle-infrastructure-program/22121>.

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3 2.1 Please clarify if the ZEVIP program is available to an applicant in addition to the
4 FBC funding, or if the FBC prescribed undertaking replaces or otherwise
5 encompasses the ZEVIP funding. Could FBC apply for ZEVIP funding?
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7 **Response:**

8 Please refer to the response to BCUC IR1 8.4.

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12 2.2 Please provide the approximate total cost of a Level 2 EV charger, and the
13 expected cost of installation.
14

15 **Response:**

16 Please refer to the response to CEC IR1 3.4.

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2.3 Please explain why FBC only addresses the Level 2 chargers, and does not address any of the Fast Chargers in this application.

Response:

FBC believes that funding Level 2 chargers is the most reasonable approach and consistent with the CleanBC Go Electric program for workplaces. Level 2 chargers will provide sufficient charging for the majority of light-duty fleet and workplace employee applications with lower electrical infrastructure costs than Fast Chargers.

2.4 Does FBC expect to incorporate any other types of chargers in similar programs in the future?

2.4.1 If yes, why are these not incorporated into this application?

Response:

FBC does not currently have plans to incorporate any other types of chargers in similar programs in the future.

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1 **3. Reference: Exhibit B-1, page 2 and page 9**

The FBC contribution of \$2,150 per Level 2 EV charger has been set such that, based on reasonable assumptions, the Program satisfies the cost-effective test as required under section 4 of the GRR. These reasonable assumptions are:

- That each charger will have an annual energy requirement of 2,500 kWh, based on a light-duty EV vehicle driven for 10,000 km annually at 0.25 kWh per km;
- An average of four Level 2 chargers per applicant, based on customer outreach;
- Fifty applicants in year 1 (four chargers per applicant), with annual growth equal to the anticipated growth rate of EV registrations in the FBC service area; and
- The Program will be offered in 2022 through 2025.

2.3.2.4 Demonstration of Cost Effectiveness

FBC has determined the contribution amount at a level that provides, at the time it decided to carry out the undertaking, a Program that is cost-effective over a period that ends no later than 2030, as specified in the GRR. The design ensures that FBC will collect sufficient net revenue in each fiscal year to enable it to recover the costs incurred with respect to the prescribed undertaking. Line 7 of Table 5 demonstrates cost-effectiveness of the life of the Program (the net present value from 2022 to 2030 is positive at \$21,157).

Table 5: Cost-Effectiveness (\$000's)

Line	Particulars	Reference	2022	2023	2024	2025	2026	2027	2028	2029	2030
1	Tariff Revenue	Application, Section 2.3.2.1	233	565	1,015	1,581	1,613	1,645	1,678	1,711	1,746
2	Cost of Energy	Application, Section 2.3.2.2	(163)	(388)	(687)	(1,070)	(1,092)	(1,114)	(1,136)	(1,159)	(1,182)
3	Incentive Cost	Application, Table 1-2	(430)	(576)	(740)	(920)	-	-	-	-	-
4	Program Costs	Application, Section 2.3.2.2	(61)	(62)	(63)	(64)	(66)	(67)	(68)	(70)	(71)
5	Total Costs & Benefits	Sum of Lines 1 through 4	(420)	(461)	(475)	(474)	455	464	474	483	493
6	PV Total Costs & Benefits	Line 5 / (1 + Line 8) ⁿ Yr	(398)	(413)	(403)	(381)	346	334	323	312	301
7	Sum of PV	Sum of Line 6	21								
8	Annual Discount Rate (After-Tax WACC)	Application, Section 2.3.2.3	5.62%	5.62%	5.62%	5.62%	5.62%	5.62%	5.62%	5.62%	5.62%

2

3 3.1 Please elaborate on how FBC settled on \$2,150 per Level 2 EV charger as the
 4 appropriate contribution to meet the cost effectiveness test, and not some other
 5 figure such as \$2,000 or \$2500. Was this backwards calculated based on expected
 6 demand? Please provide any calculations related to \$2150/ charger supporting the
 7 cost-effectiveness test.

8

9 **Response:**

10 As referenced in the preamble above, FBC incorporated a number of reasonable assumptions
 11 into its calculation to arrive at the expected Program costs and revenues, which FBC then used
 12 to backwards calculate the \$2,150 per charger. Please refer to the response to BCUC IR1 7.2 for
 13 further discussion of how FBC determined that the \$2,150 per Level 2 EV charger was
 14 reasonable.

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1 3.2 Please provide the source for the assumptions supporting the annual energy
2 requirement of 2,500 kWh, and why this is appropriate if the program is also for
3 employee workplace charging.
4

5 **Response:**

6 The assumptions used to derive the annual energy requirement of 2,500 kWh were developed as
7 part of FBC's 2021 Long-Term Electric Resource Plan (LTERP). Specifically, the assumption of
8 0.25 kWh consumed per km for light-duty electric vehicles is a combination of driving and non-
9 driving activities such as climate control¹. The assumption of 10,000 km is a conservative estimate
10 based on the 2008 Canadian Vehicle Survey², which states that the average annual distance
11 travelled by light-duty vehicles in BC is 13,100 km.

12
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15 3.3 Please provide details of the customer outreach that FBC used to determine that
16 there were likely to be an average of four Level 2 chargers per applicant.
17

18 **Response:**

19 Please refer to the responses to BCUC IR1 2.1 and 8.1.

20
21

22
23 3.4 Please provide an approximate cost-benefit analysis that a business might
24 reasonably consider in order to make the decision to proceed with charging
25 infrastructure investment, and please incorporate any government programs, tax
26 consequences and cost of fuel impacts that they might expect.
27

28 **Response:**

29 FBC is unable to provide a cost-benefit analysis as businesses have diverse circumstances and
30 the benefits, costs, and reasons to install EV chargers vary widely.

31 As a result, there are a number of government programs that exist to support deployment of EV
32 charging equipment depending on the use (i.e., workplace or fleet), such as CleanBC Go Electric,
33 ZEVIP, and municipal funding. As an ongoing revenue opportunity, businesses are also eligible

¹ FortisBC 2021 LTERP and LT DSM Plan, Exhibit B-1, Page 438:
https://docs.bcuc.com/Documents/Proceedings/2021/DOC_63911_B-1-FBC-LTERP-and-LongTerm-DSM-Plan.pdf.

² Natural Resources Canada, Canadian Vehicle Survey 2008, Figure 6:
<http://oee.nrcan.gc.ca/Publications/statistics/cvs08/chapter2.cfm?attr=1>.



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- 1 to participate in the provincial carbon credit system as part of the *Greenhouse Gas Reduction*
- 2 *(Renewable and Low Carbon Fuel Requirements) Act*, as well as the federal carbon credit system
- 3 as part of the *Clean Fuel Regulations*.
- 4



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1 **4. Reference: Exhibit B-1, Appendix C, ‘Inputs’**

**FortisBC INC.
Inputs Tab**

<u>Inputs</u>	
Include Grant	No
Grant \$ Given	\$2,150
Total Incremental Energy (kWh)	2,500
Yearly Admin Cost	\$60,000.00
Number of Meters on Site	1
% of Total Incremental Electricity Revenue Used in Model	100%
Year 1 of Analysis	2022
Number of Chargers per site	4
Incremental KVA	24
<u>Customer Payment Outputs</u>	
Yearly Customer Payment Amount (10 Years)	\$-
Monthly Customer Payment Amount (10 Years)	\$-
Net Present Value	\$21,157

2

3 4.1 Please explain the reference to the Include Grant ‘No’ line.

4

5 **Response:**

6 FBC’s cost-effectiveness model was built with the functionality that allowed FBC to run the cost-
7 effectiveness test with or without the EV incentive payments to applicants as reflected in the
8 “Include Grant” line.

9

10

11

12 4.2 Please confirm that FBC will require only 1 meter for all of the chargers, and that
13 this meter will only read the EV charging energy.

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15 **Response:**

16 Please refer to the responses to BCUC IR1 4.1 and 4.1.1.

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20 4.3 At what point would FBC require more than 1 meter?

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1 **Response:**

2 If the applicant is installing multiple EV chargers on existing electrical panels with no common
3 point to install a meter, a meter would need to be installed upstream of each charging station.

4

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7 4.4 Please confirm that the separate metering would be done with FBC's AMI meters
8 and that FBC will accordingly be able to fairly precisely understand the demand
9 profile for the charging stations.

10

11 **Response:**

12 Confirmed. The metering of the EV charging circuits will be done with an AMI meter, which will
13 provide a single demand profile for all connected charging stations.

14

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1 **5. Reference: Exhibit B-1, page 8**

2.3.2.1 Benefits of the Program

For the purpose of determining cost-effectiveness under section 4 of the GGRR, benefits in relation to an undertaking in a class defined in subsection (3) (a) or (b) means all revenues the public utility reasonably expects to earn as a result of implementing the undertaking, less revenues that would have been earned from the supply of undertaking electricity to export markets. FBC does not generally have surplus energy to export. As such, FBC does not have revenues that would have been earned from the supply of undertaking electricity to export markets that would need to be accounted for as a deduction from the revenues it expects to earn as a result of the Program.

To calculate the benefits in the cost effectiveness test, FBC has used the revenues derived from the sale of energy to Program participants under the existing commercial rate (Rate Schedule (RS) 21) that would normally apply to load of this size. FBC has assumed, due to the long duration of charging sessions, that demand from all incented chargers at a site will be coincident at some point during the billing period. Therefore, the assumed demand revenue is based on the sum of the maximum demand from each incented charging station.

2

3 5.1 Please quantify FBC's reference to 'the long duration of charging sessions'.

4

5 **Response:**

6 FBC expects a typical charging session to last three to four hours, which equates to approximately
7 25-50 percent of additional battery charge.

8

9

10

11 5.2 Please elaborate on FBC's assumption that 'demand from all incented chargers at
12 a site will be coincident at some point during the billing period'.

13

14 **Response:**

15 Please refer to the response to BCUC IR1 4.2.

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19 5.3 Please provide FBC's winter and summer demand profile by hour of the day in
20 order to enable assessment of demand impact.

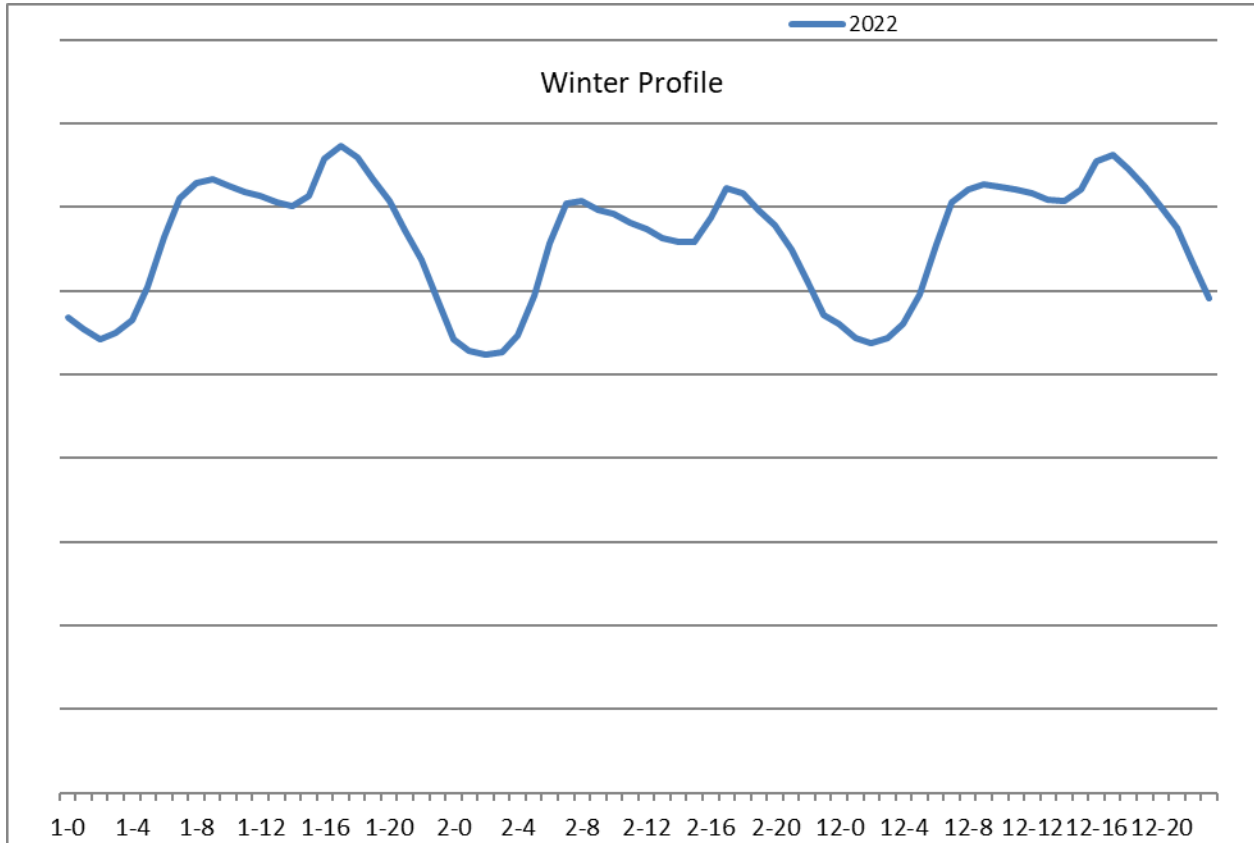
21

22 **Response:**

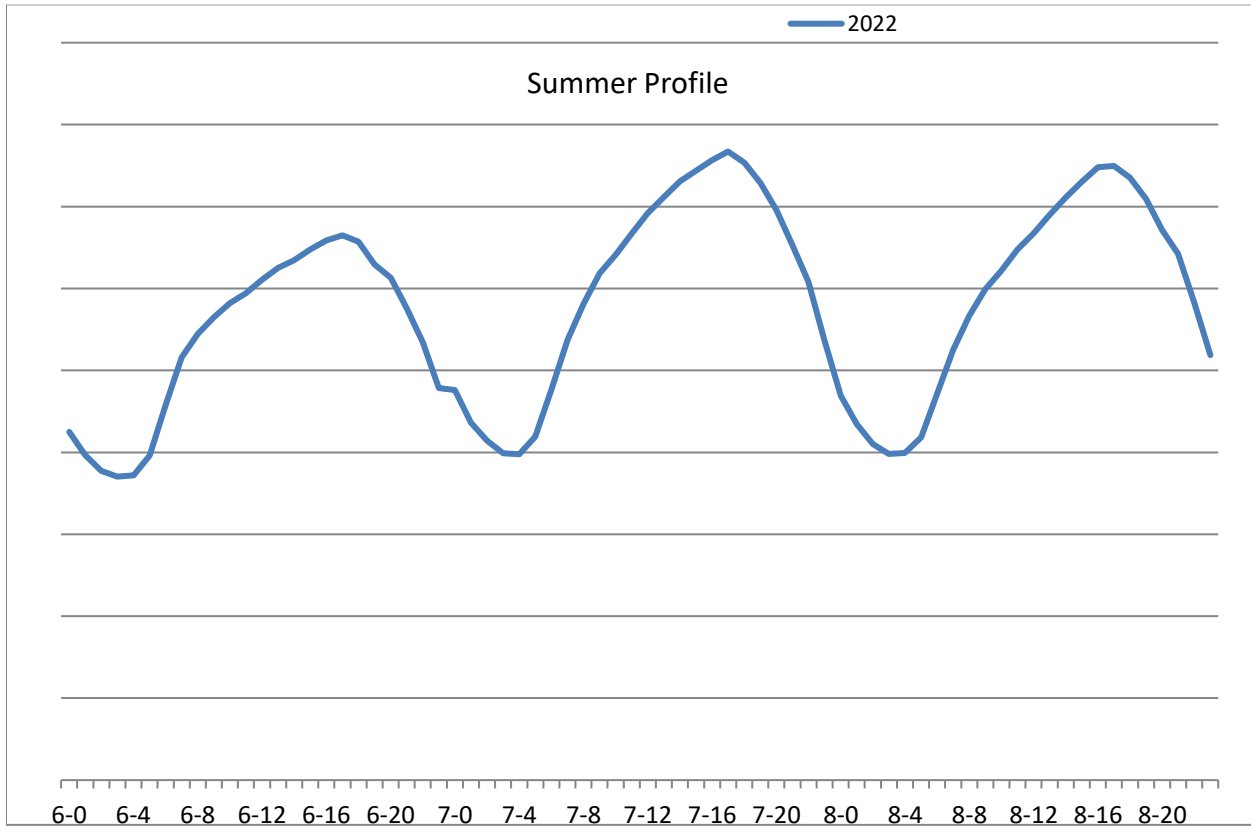
23 FBC provides the requested information below, but notes that it should not be used to assess
24 demand impact. Although FBC expects demand at the chargers to be coincident at some point
25 during a billing month, it is not likely that peaks will occur at the same time as the overall system
26 peak. This is because the overall system peak is driven by residential loads and the subject
27 chargers are not expected to be used in a residential context.

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- 1 The following graphs present the hourly FBC system demand profile forecasts for summer and
- 2 winter 2022. The typical month and hour are listed on the horizontal axis (e.g., 1-0 is midnight in
- 3 January, 5-16 is 4 p.m. in May, etc.).



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5.4 Please provide FBC’s estimate with respect to when workplace charging would be active throughout a 24-hours profile.

Response:

FBC assumes that most businesses who install workplace chargers for their employees operate on an 8 a.m. to 4 p.m. business day. It is estimated that employees will charge when they first arrive at work and an average charge event will last between three hours to four hours, depending on the type of EV chargers installed and the employee’s EV State of Charge (SOC) upon arrival to the workplace. FBC estimates that the majority of charging would be active between the hours of 8 a.m. and 12 p.m.

It is more difficult to predict when fleet customers may charge as this will be driven by their operational requirements. Fleets may need to charge throughout the work day or outside of regular work hours or both.



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1 8. **Reference: Exhibit B-1, page 2**

1.1.3 Funding Timeline and Total Program Expenditure

The following table summarizes the funds anticipated to be contributed by FBC throughout the duration of the Program, and also shows the anticipated number of applications each year.

Table 1: Funding Timeline and Program Expenditure

Line	Reference	2022	2023	2024	2025	Total
1	New Applications	50	67	86	107	310
2	Number of Chargers per Applicant	4	4	4	4	
3	Incentive Paid Per Charger	\$ 2,150	\$ 2,150	\$ 2,150	\$ 2,150	
4	Yearly Program Expenditure	Line 1 x Line 2 x Line 3 \$ 430,000	\$ 576,200	\$ 739,600	\$ 920,200	2,666,000

Although it is anticipated that funds will be allocated as shown within these years, the actual funding is dependent on the number of applications received in a given year. FBC forecasts that it will receive 50 applications in year 2022 and that number will grow by the growth rate of EV registrations in the FBC service area. The growth rate of EV registrations in the FBC service area for 2023-2025 used in Table 1 is also the growth rate used in calculating the FBC EV DCFC station rates approved by BCUC Order G-350-21.

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8.1 Will FBC include a yearly or Program cap on applications? Please explain.

Response:

No, FBC believes a yearly or Program cap on applications is not required. The potential long-term benefits of the Program increase with increasing Program participation.



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1 9.2 Would it be fair and reasonable for the Utility to recover administrative and
2 regulatory proceeding costs relating to the Prescribed Undertaking as O&M
3 instead of being treated in rate base? Please explain.
4

5 **Response:**

6 While it would be possible to designate administrative and regulatory proceeding costs relating to
7 the prescribed undertaking as O&M, these costs are directly related to the Program and
8 necessary to generate the benefits of the Program and are therefore appropriately treated in the
9 same way as the Program funding. Further, the standard treatment for regulatory proceeding
10 costs is to record these costs in a deferral account and, consistent with recent approvals of FBC's
11 application cost deferral accounts (i.e., all application cost deferral accounts approved in the
12 2020-2021 Annual Review and in the 2022 Annual Review), these deferral accounts are treated
13 as rate base deferrals. Finally, the costs included in the cost-effectiveness test in the GRR are
14 defined to include all costs the public utility reasonably expects to incur to implement the
15 undertaking, including, without limitation, development and administration costs. FBC believes
16 that it has appropriately categorized all Program costs. Please also refer to the response to BCUC
17 IR1 9.3.

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21 9.3 Is it typical for administrative and regulatory proceeding costs relating to
22 Prescribed Undertakings to be captured in rate base deferral accounts as
23 proposed by FBC?

24 9.3.1 If yes, please provide examples of where this has occurred.

25 9.3.2 If not, please explain why it is appropriate in this instance.
26

27 **Response:**

28 FBC's proposed treatment is modelled on and consistent with the treatment of the cost of FEI's
29 Natural Gas for Transportation (NGT) Incentive Program, as approved by Order G-56-13. In FEI's
30 Application for Approval of Rate Treatment of Expenditures under the Greenhouse Gas
31 Reductions (Clean Energy) Regulation, FEI proposed that all of its costs of the NGT Incentive
32 Program under the GRR be deferred and amortized into rates as per Order G-56-13.

33

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1 **10. Reference: Exhibit B-1, page 11**

3.3 DEFERRAL ACCOUNT AND ACCOUNTING TREATMENT

The 2022 revenue requirement approved by Order G-374-21 does not include any forecast of expenditures related to this prescribed undertaking or their recoveries. FBC proposes that all costs, including the regulatory proceeding costs, related to the prescribed undertaking be captured in a non-rate base deferral account, named the "EV Fleet and Workplace Charging Funding Account", attracting AFUDC until the end of the year in which this application is approved. The deferral account, and the accumulated balance on a net of tax basis within it, would then be transferred to rate base on January 1 of the following year, and amortized over a ten-year period into the rates of all customers. Once transferred to rate base, this account will continue to capture the ongoing incentives and Program costs as additions to the account, on a net of tax basis, and amortize them over a subsequent ten-year period into the rates of all customers.

Once this application is approved, for future revenue requirement applications, FBC will include a forecast of the deferral account (opening balance, new expenditures, and amortization) and the related cost-of service impacts within the financial schedules used to determine its annual revenue requirements.

3.4 AMORTIZATION PERIOD

FBC considers a ten-year amortization period to be an appropriate time frame for amortization as this approximates the expected useful life of the Level 2 EV charger as well as the period over which the benefits of the program will be experienced. This meets the ratemaking and accounting objective of matching costs and benefits and in turn addresses the concept of intergenerational equity. The costs of programs should be matched against the benefits that are derived which would not be the case if the costs of this Program are simply expensed in a single year. In that scenario, current customers would bear the expense and future customers would reap the benefits. In addition to matching costs and benefits, the proposed approach also avoids the rate

2

3 10.1 Please confirm the CEC's understanding that the Deferral account will continue
4 through to 2035, based on the Program finishing in 2025.

5

6 **Response:**

7 FBC notes the Program incentives will be offered until 2025, therefore with the proposed 10-year
8 amortization period, all incentive amounts will be fully amortized by 2035. Also noted in the
9 response to BCUC IR1 6.1, FBC will continue to incur administration costs related to the Program
10 until 2030. Given the expected relatively small administration costs, FBC may propose a different
11 treatment of the deferral account in a future revenue requirement application once the incentive
12 portions are fully amortized.

13

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16 10.2 In Section 3.4 FBC states that the Amortization Period of 10 years is based on the
17 expected useful life of the chargers, but that the ongoing additions will include
18 ongoing incentive and Program costs to be amortized over subsequent 10 year

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1 periods. Please explain why the subsequent 10 years is the appropriate term for
2 amortizing the ongoing incentive and Program costs.

3

4 **Response:**

5 Please refer to the response to BCUC IR1 6.5.

6

7

8

9 10.3 Please explain how FBC determined that 10 years is the expected useful life of the
10 Level 2EV chargers.

11

12 **Response:**

13 Please refer to the response to BCUC IR1 7.4.

14

15

16

17 10.4 Does FBC's expected useful life consider the implications of technological
18 evolution? Please explain.

19

20 **Response:**

21 FBC expects Level 2 charging hardware and associated charging protocols to be supported for
22 the useful life of the product. Most manufacturers are able to update chargers remotely, ensuring
23 payment systems and other software features are available through a charger's lifetime. For
24 example, AddEnergie, manufacturer of FLO EV chargers, supports all deployed chargers to date
25 with software and firmware updates, payment systems, and more.

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